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CHAPTER 1 – GENERAL STANDARDS AND PRACTICES

1.1 Scope

This handbook provides a reference for the standards and practices for temporary traffic control work zones in place continuously for three days or less on public roads in Oregon. It is based on the principles set forth in Part 6 of the Manual on Uniform Traffic Control Devices (MUTCD) and the Oregon MUTCD Supplements.

For work requiring devices in place longer than three days, a more comprehensive Traffic Control Plan (TCP) is required.

Each road jurisdiction (City, County, State, or Transit Authority) may have additional or more restrictive requirements, and will generally require permits to work within the public right-of-way. The appropriate road jurisdiction should be contacted prior to planning or beginning any work within their jurisdiction.

The primary function of temporary traffic control is to provide safe and efficient movement of road users through or around work zones while protecting workers, and emergency response personnel and equipment.

There are safety concerns for workers while setting up and taking down work zones. As a result, this document is based on the premise, as per the MUTCD, that simplified traffic control procedures are warranted for shorter term activities.

1.2 Planned, Emergency and Special Event Traffic Control

Planned Traffic Control includes traffic control for routine activities including construction, maintenance and utility work, repair or new installation of road or roadside hardware, whether road-related or not. Traffic impacts from planned work can be anticipated and the proper equipment that complies with the current MUTCD and this handbook should be stocked and available as the crew heads out to work.

Emergency Traffic Control is used during unanticipated events that require an immediate response to control traffic and to aide emergency responders and protect road user safety. Emergency activities take precedence over planned activities.
All traffic control devices or equipment used for temporary traffic control shall be in compliance with the MUTCD and this handbook. However, in emergency situations, the responder may use any available devices or equipment to control and guide traffic through or around the incident response area. As soon as practical, devices and equipment that comply with the MUTCD and this handbook should be placed to control traffic.

**Special Event Traffic Control** is designed for planned events that impact the flow of traffic. Traffic analysis should be conducted for special events. Analysis includes expected traffic volumes, entry and exit locations, available alternate routes, and normal traffic characteristics. A special event traffic control plan (TCP) is likely to include significant numbers of devices, personnel, and alternate routes. Each road jurisdiction may have permit or other requirements for special events with traffic impacts on their roads. The appropriate road jurisdiction should be contacted as part of the event planning for their assistance and approval of the temporary traffic control.

### 1.3 Lane Closures, Diversions and Detours

Lane use changes should be well marked and the alternate path made clear to the traveling public. Extended traffic queues may result from the loss of road capacity, increasing the chance of collisions. Know the likely traffic volumes and conditions as well as possible and be prepared to install additional signing when needed.

Onsite conditions may vary requiring modification to the distances shown in the Typical Applications if the work is on a curving or hilly section of road. Look for a balance between giving warning in time, keeping the work signs free from other roadside clutter, and having too much distance between the advance warning and the work so that road users are otherwise distracted or have forgotten the warning.

### 1.4 Worker Safety Apparel

All workers within the right of way who are exposed either to traffic or to work vehicles or construction equipment within the work zone shall wear high-visibility safety apparel meeting the requirements of the ANSI/ISEA High Visibility Safety Apparel Guidelines, or equivalent revisions, and labeled as ANSI 107-2004 or later for standard performance for Class 2 or 3 risk exposure.

### 1.5 Surveying and Similar Work

Surveying work, field inventory, utility location, manhole inspection and activities similar in nature, are worthy of special attention. This type of work involves multiple, short-duration activities using lightweight, portable equipment and often a single support vehicle. Therefore, quick deployment and portability are important in minimizing worker exposure and risk of injury.

The Oregon Department of Transportation (ODOT) publishes a manual specific to surveying work - the Survey Safety Manual - which may be referenced for surveying work. The Survey Safety Manual is based on the guiding standards and practices within this handbook. For additional information regarding surveying and similar work, see Chapter 4.

### 1.6 Bicycle and Pedestrian Considerations

Efforts should be made to accommodate the needs of all road users (motorists, bicyclists, and pedestrians, including those with disabilities or visual impairments) within all work zones. If accommodation is not possible or practical, effective alternate routes must be provided and comply with the current Americans with Disabilities Act (ADA) and Part 6 of the MUTCD.

The placement of additional temporary signing and Traffic Control Devices (TCD) for the control of non-motorized vehicles and pedestrians should be considered where a reasonable volume of users is expected and where work is expected to last longer than one hour.

Make every practical effort to satisfy the following:

1. Match the level of accommodation to the existing facilities available prior to the work.
2. Use appropriate TCD to keep bicycles and pedestrians outside active work spaces and away from work equipment.
3. Avoid placing bicycles and pedestrians in conflict with traffic, work site vehicles, materials or operations.
4. If using an alternate route, provide sufficient and appropriate advance warning and detour signing for bicycles and pedestrians.
5. If a bicycle facility exists, maintain a 4-foot minimum width for bicycles, unless an alternate route is provided.
6. If the work will impact the sidewalk or pedestrian path, the pedestrian shall be provided a safe and accessible path that replicates, as nearly practical, the characteristics of existing facilities.
7. If work closes a sidewalk or sidewalk ramp, close sidewalks at a point where there is an alternate way to proceed or provide an alternate route for pedestrians.

Refer to Chapter 6D of the MUTCD for additional pedestrian safety information.

For additional information regarding bicycle and pedestrian accommodation, see Chapter 4.

### 1.7 Night Operations

Working at night when there is less traffic on the road can be the only practical way to accomplish some work tasks. Any time drivers must use their headlights for visibility should be considered the same as night conditions. Use the following basic principles for adjusting your traffic control for night operations:

- Use enough lighting to provide a safe work environment: Avoid creating glare for oncoming traffic.
- All temporary traffic control devices (TCD) shall be retroreflective, including signs, channelization devices, and flagger STOP/SLOW paddles.
- All temporary traffic control devices (TCD) and worker safety apparel should be kept in “Acceptable” condition, according to the current ATSSA “Quality Guidelines for Temporary Traffic Control Devices and Features”.
- If temporary pedestrian facilities are implemented, or obstructions or surface hazards are introduced, check that the path provided for them is lit adequately.
- In residential areas, avoid aiming work space floodlights into homes or yards.
- For information on flagging at night, see the Flagging Section, Chapter 3.

### 1.8 Roundabouts

Roundabouts pose unique challenges when work or incident management must be done in or around these facilities. It is recommended that work be conducted during off-peak hours.

A roundabout is not designed to hold stopped or waiting traffic during road work. Flagging or a detour may be required if it is likely that work may block traffic from using the circular roadway of a roundabout. Notify emergency services prior to conducting work in a roundabout that will affect response times or if using a detour.

### 1.9 Pavement Markings

Where permanent pavement markings conflict with the temporary travel paths, use clean, temporary devices (e.g. cones, tubular markers, barricades) to delineate the appropriate path. Temporary pavement markings and delineation shall match existing markings at both ends of the work zone.

For the application of pavement markings on state highways, see the ODOT Traffic Line Manual. For city or county roadways, refer to the local road jurisdiction’s policy for the proper layout of temporary pavement markings.

The intended vehicle path should be clearly delineated at all times, day and night, and under both wet and dry pavement conditions.

All devices and markings used at night shall be retroreflective.

Temporary, removable, non-reflective preformed tape may be used to cover conflicting existing pavement markings.

If raised pavement markers are used to substitute for pavement markings in work zones, their application shall meet the requirements of the MUTCD for the line type they are replacing.

Pavement markings shall be in place before the road is re-opened to traffic if:

- Work covers or removes the pavement markings for a distance longer than two skip markings or 80 feet measured along the centerline, or
- Markings are covered or removed for any distance in critical areas such as problem horizontal curves, vertical curves, or weaving areas.

Temporary pavement markings may be used until the earliest date it is practical and possible to install permanent pavement markings. Temporary markings should not remain in place for more than two weeks unless it is impractical to place permanent markings.

If road work obscures or obliterates existing pavement markings within No Passing zones, do one of the following prior to reopening roadway to traffic:

- Install “DO NOT PASS” (R4-1) and “PASS WITH CARE” (R4-2) signs at each no-passing zone
- Use temporary pavement markers to simulate required pavement markings.
For three days or less, no-passing zones for a two or three-lane road may be identified by using “DO NOT PASS” (R4-1) and “PASS WITH CARE” (R4-2) signs rather than pavement markings.

DO NOT PASS and PASS WITH CARE signs may also be used instead of pavement markings on low volume roads (400 ADT) for longer periods in accordance with the road jurisdiction’s policy.

1.10 Portable Traffic Signals

This section covers the use of Portable traffic signals that can be used to control traffic through a one lane, two-way work zone. The use of portable signals is discouraged for work lasting three days or less.

Portable Traffic Signal Requirements:

1. Portable traffic signals shall be set up for line of sight from one end of the one-lane section to the other and always requires hard-wire interconnect to ensure communication between signals to be maintained.

2. Any intersecting roads or driveways between the portable traffic signals shall be closed.

3. An all-red interval is required that is long enough for road users to clear the one lane section.

4. The portable signal control equipment shall have safeguards that eliminate the possibility of conflicting signal indications at each end of the work zone.

5. Portable traffic signals shall have vertically arranged 12 inch diameter signal lenses.

6. Each portable traffic signal unit shall have at least two signal heads. One signal head shall be mounted on a pole with the bottom of the signal head at least a minimum of eight feet above the sidewalk or, if there is no sidewalk, above the centerline of the road. At least one vehicle signal head shall be located over the travel lane(s) with a minimum vertical clearance of 17 feet to 19 feet above the centerline pavement surface.

7. All signals added to the state highway system, including portable signals, shall be by permit, and approval from the State Traffic Engineer is required before a permit can be issued. Check with local road authorities for signal approvals on local, non-State roads.

8. Use of portable traffic signal equipment shall be listed on the ODOT Qualified Products List (QPL). On local roads, check with local jurisdictions for signal approval.

9. The timing parameters are supplied by the road jurisdiction to the user in order to properly time the signal and shall not be changed without prior approval.

10. Portable traffic signals are for stationary work only.

1.11 Unattended Work Sites

If a work site must be left unattended before the work is completed, all appropriate warning signs and channelization devices shall be in place. Turn, cover or remove all inappropriate signs and traffic control devices. Equipment left at the work site should be off the shoulder, if possible. If equipment must be left on the shoulder less than 15 feet from the edge of travel way, exposed to traffic, or in a closed lane, the equipment should be delineated.

Changes in road surface such as rough pavement, excavations or raised plates in the road shall have the appropriate advance warning signs in place. Advance warning signs shall also be in place for such obstructions. The obstruction shall be delineated and protected by cones, drums or barricades.

All unattended work sites with traffic control left in place should be routinely inspected by a knowledgeable person for adequate compliance, visibility and condition of the traffic control devices. Immediately replace all damaged or missing TCDs. Devices left in place must be appropriate for all expected or anticipated conditions, at all times.

1.12 Spotter Performance and Training Guidelines

The primary function of a spotter is to provide immediate warning of approaching vehicles, equipment, or other hazards. A spotter may be used to enhance the safety and efficiency of the work space for both workers and road users. Spotters may be used for activities such as debris removal, tagging of survey markers, marking utility lines, material delivery and heavy equipment operations within the work space (See Chapter 4, Section 200).

Do not control traffic with a spotter. A spotter is not a Flagger.

Do a hazard assessment to determine if using a spotter is appropriate for a given activity.

Consider using a spotter when:

- Workers must have their backs to traffic or other hazards.
- Workers and heavy equipment are working in the same area concurrently.
- Performing work where adequate gaps in traffic allow work to be done in a live travel lane.
- Work encroaches into the roadway, but maintains a minimum 10 ft travel
• Sight distances are limited by vegetation or other conditions.
• Posted speeds are 45 mph or higher.

Other common factors that could influence the usage of a spotter:
• Type of highway
• Vertical or horizontal alignment
• Traffic control used
• Added safety control

**Location of Spotter:** A spotter must be within visual and/or verbal contact of employee(s) that are being protected. **Using Warning Devices:** If a spotter is not within visual or verbal contact of an employee, an air-horn, two-way radio, or other warning device **shall** be used.

**Alerting Call or Device:** The ‘Alert Call’ **shall** be agreed upon by all affected parties prior to the use of a spotter and **shall** be clearly heard above all surrounding noise levels.

**Escape Route:** A predetermined escape route for each spotter and the protected employee(s) **shall** be established prior to beginning work.

**Commencement of work:** The spotter **shall** be in place and prepared to issue alerts before the work operation begins.

**Training:** All affected employees **shall** be trained in the duties and use of a spotter(s) and retrained every three years or when non-retention of a plan is observed. Documentation of training **shall** be kept in the employees training file up to 1 year.

---

**CHAPTER 2 – SETTING UP THE WORK ZONE**

This section provides guidelines and procedures for setting up work zone, special event, or incidence response.

The use of additional devices, such as PCMS, arrow boards, and TMAs during set up and taking down of the work zone may be used to enhance worker safety.

**2.1 Work Zone Components**

The work zone, as shown in Figure 2-1 below, consists of four parts and extends from the initial advance warning signs to the last temporary traffic control device or the END ROAD WORK sign (optional).

**Work Zone Components – Figure 2-1**
1) **Advance Warning Area:** An advance warning area is necessary for all work zones. It may vary from a series of signs starting a mile or more in advance of the work space to a single sign or flashing lights on a work vehicle.

The Advance Warning Area should give road users enough time to react to any downstream changes occurring within the Transition Area. The length of the Advance Warning Area will vary based on posted speeds. Use Figure 2-___ to determine specific advance warning area lengths.

2) **Transition Area:** In a transition area, traffic is moved out of normal traffic paths and into a temporary path around the work space. The transition area commonly contains channelization tapers used to shift or close the travel lane(s) or to close a shoulder.

3) **Activity Area:** The area within a work zone is comprised of the following two sections.

   1. **Buffer Space:** A section of closed road in advance of and following the work space which provides an extra margin of safety for both traffic and workers. Keep buffer spaces clear of vehicles, equipment, materials and personnel to provide a clear recovery area for errant vehicles. Buffer spaces should be provided when space is available, but are optional.
   
   2. **Work Space:** The portion of the roadway containing the work activity and includes workers, materials and equipment. It should be sufficiently delineated and protected.

4) **Termination Area:** The termination area provides a short distance for traffic to clear the work space and return to normal operation. The downstream cone taper is optional. An END ROAD WORK sign is also optional.

2.2 **Tapers**

Taper lengths, calculated or shown in the following tables, are minimum taper lengths. Longer tapers may be necessary for drivability or to enhance driver performance (e.g. around vertical or horizontal curves or steep grades). To determine if a taper length is adequate or needs to be adjusted, monitor traffic as it maneuvers through the work zone.

**TAPER TYPES:**

- **Merging Taper:** Merges two traffic lanes in the same direction into one lane.
- **Shifting Taper:** Moves traffic from one path to another.
- **Shoulder Taper:** Used to close a shoulder to traffic.

---

**Flagger (One-Lane, Two-way) Taper:** Used as part of a flagging operation. The taper is placed across the lane beyond the Flagger Station to guide queued vehicles into the open lane and around the Flagger Station during two-way, one-lane operations. Taper length is 50-100ft. See Diagrams 320, 325, 340 and 350 for examples.

**Downstream Taper:** Used to guide the motorist back into their normal travel paths after passing the work space. Taper lengths are 50 – 100 ft.
**TAPER LENGTH FORMULAS – Table 2-1**

<table>
<thead>
<tr>
<th>POSTED or STATUTORY SPEED</th>
<th>TAPER LENGTH, L (in feet)</th>
</tr>
</thead>
<tbody>
<tr>
<td>40 MPH or Lower</td>
<td>L = WS² / 60</td>
</tr>
<tr>
<td>45 MPH or Higher</td>
<td>L = W x S</td>
</tr>
</tbody>
</table>

Where:  
- L = Taper length in feet  
- W = Width of offset in feet  
- S = Posted Speed

**TAPER TYPES and LENGTHS – Table 2-2**

<table>
<thead>
<tr>
<th>Taper Type</th>
<th>Length (in feet)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Merging Taper (minimum)</td>
<td>L</td>
</tr>
<tr>
<td>Shifting Taper (minimum)</td>
<td>1/2 L or L/2</td>
</tr>
<tr>
<td>Shoulder Taper (minimum)</td>
<td>1/3 L or L/3</td>
</tr>
<tr>
<td>Flagger (one-lane, two-way) Taper</td>
<td>50 – 100 ft</td>
</tr>
<tr>
<td>Downstream Taper</td>
<td>50 – 100 ft</td>
</tr>
</tbody>
</table>

**TAPER LENGTHS and DEVICE QUANTITIES – Table 2-3**

<table>
<thead>
<tr>
<th>Lane Width</th>
<th>10 Feet</th>
<th>11 Feet</th>
<th>12 Feet</th>
<th>Shoulder Tapers</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>MERGING</td>
<td>SHIFTING</td>
<td>MERGING</td>
<td>SHIFTING</td>
</tr>
<tr>
<td>MPH</td>
<td>L/2 Cones</td>
<td>L Cones</td>
<td>L/2 Cones</td>
<td>L Cones</td>
</tr>
<tr>
<td>20</td>
<td>70</td>
<td>5</td>
<td>75</td>
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<td>70</td>
<td>700</td>
<td>11</td>
<td>770</td>
<td>12</td>
</tr>
</tbody>
</table>

*"L" for shoulder taper equals Shoulder Width x Speed  
Figures shown are for 10' shoulder

**2.3 Device Spacing**

- **Taper Spacing:** The distance between cones in the taper should equal the posted speed in feet, e.g. 55 mph = 55 feet.
- **Offset:** At speeds of 45 mph and above, cones in merging tapers should be offset one foot. At speeds of 40 mph and below, the offset will vary with the lane width.
- **Flagger (one-lane, two-way) and Downstream Tapers:** Cones in flagger and downstream tapers should be spaced at 20 foot intervals. The offset is determined by the width of the lane.
- **Four to six cones** are used in flagger and downstream tapers.
- **Buffer & Work Space (Tangent) Cones:** The tangent cone spacing along the buffer and work space should equal twice the posted speed in feet, e.g. 55 mph = 110 feet.

Optional Tighter taper and tangent device spacing may be used in areas where traffic may intrude into the work zone:

- **Taper Cone Spacing** of 20 feet for speeds of 40 mph and below.
- **Taper Cone Spacing** of 40 feet for speeds of 45 mph and above.
- **Tangent Cone Spacing** of 40 feet for speeds of 40 mph and below.
- **Tangent Cone Spacing** of 80 feet for speeds of 45 mph and above.

**2.4 Device Placement**

1) **Determine the taper length and cone spacing** using the Table 2-3 and Section 2.2, Device Spacing.

2) **Placing the first cone.** Starting at the work space or buffer, measure off the taper length along the edge of travel way or fog line. Place the first cone at the edge of travel way or fog line for merging and shifting taper, at the edge of travel way for shoulder work.

3) **Placing the second cone in the taper.** Start back towards the work space, moving along the edge of travel way a distance equal to the posted speed. Then move over one foot into the roadway and place the second cone (See Figure 2-3).

4) **Placing the third cone.** Again, move towards the work area a distance equal to the posted speed, move over two feet from the edge of travel way and place the third cone.
5) **Placing the remaining cones in the taper.** Continue moving back towards the work area, moving a foot more each time and placing a cone until reaching the end of the taper.

6) **Ensure effective set-up of the work zone** by driving or walking through it and adjust as necessary.

---

**Figure 2-3: Cone Spacing Example**

---

### 2.5 Signs

All signs mentioned in this section can be found in the MUTCD, the Standard Highway Signs (SHS) or ODOT Sign Policy and Guidelines. Use the sign reference numbers to aide in locating signs within the manuals listed.

**Choosing Signs:** Effective work zone signing tells the road user what to expect, what action to take, what direction to go, or hazard to avoid. Unless otherwise warranted by the activity, avoid exclusively using general warning signs that do not provide any specific information or instruction. For instance, follow a **SHOULDER WORK** sign with a **SHOULDER CLOSED** sign, rather than with a **CAUTION** sign.

The initial advanced warning sign should indicate the type of work or activity the driver can expect. Example initial advanced warning signs include:

- ROAD WORK AHEAD (W2-1)
- SHOULDER WORK (W21-5)
- BRIDGE WORK AHEAD (CW21-10)
- WORKERS (W21-1)
- UTILITY WORK (W21-7)
- DETOUR AHEAD (W20-2)
- SURVEY CREW (W21-6)
- WRECK AHEAD (CW15-10)
- SIGNAL WORK AHEAD (CW21-11)

A distance (e.g. 1/2 MILE, 1000 FT) may be substituted for AHEAD on a warning sign or added as a rider.

Additional advance or interim signing may be necessary, in some cases, in order to extend advance signing. Signs should be appropriate to what the motorist might encounter. Typical signs include but are not limited to:

- BE PREPARED TO STOP (W3-4)
- Flagger Ahead (CW23-2)
- Reverse Curve (W1-4)
- LOOSE GRAVEL (W8-7)
- Bicycle (symbol) ON ROADWAY (CW11-1)
- RIGHT LANE CLOSED AHEAD (W20-5)

Where a symbol sign is available in place of a text sign, the use of a symbol sign is encouraged.

In situations where roadway conditions make it necessary to provide road users with additional regulatory, warning or guidance information, the MUTCD, Section 2A.06, allows state and local highway agencies to develop special word message signs.

**Work zone signs shall:**

- Be clean, fully legible and in good condition.
- Be mounted so that the bottom of the sign is not less than one foot above the traveled way.
- Allow pedestrians and bicyclists an unobstructed travel path.
When used on the shadow and work vehicle, they shall be facing the rear so that the entire sign face is visible at all times.

Be appropriate to the conditions drivers will encounter downstream.

Be turned, covered, or removed when inappropriate, when the work zone is not active, or when a flagger is not present.

* **IF “FLAGGER” SIGNS ARE IN PLACE, A FLAGGER MUST BE ACTIVE** and at their station, even if only being used to warn drivers of approaching work zone activity.

The following signing enhancements may be used:

- Signs that are larger than the minimum standard may be used any time. Larger signs can be more effective when the visual landscape is crowded or traffic volumes are high.

- Brighter sheeting.

- A flashing warning light may be added to advance signing, if the sign-light-support combination has passed crash testing.

- Fluorescent sign borders or other sign enhancements from Section 2A.15 in the MUTCD.

**Sign Placement:** Sign spacing and placement in this handbook are for open, unobstructed road conditions. Placement should adequately control traffic and protect the work space. The layout may be modified as necessary to provide visibility, allow safe passage of pedestrians and cyclists and avoid interference with physical features such as curves, hills, intersections, driveways or other traffic control devices.

- Sign spacing may be adjusted to fit field conditions, allow for proper visibility, and to avoid conflicts with existing signing.

- Signs placed on non-freeways may be installed using spacing dimensions up to 2x those shown on the Sign Spacing & Buffer Lengths Table 2-4, below (See also Chapter 4, Diagram 4-2).

- Small adjustments to freeway sign spacing may be made to fit field conditions, but spacing should not exceed 1.5 times the dimensions shown on Table 2-4.

Consider the following when determining sign layout:

- Place the initial work advance signs, such as ROAD WORK AHEAD, before entering a horizontal curve or before the crest of a hill if needed to provide adequate sight distance.

- Space the remaining signs leading up to the work space close enough together to maintain road user awareness and still maintain the sign spacing for the posted speed.

- If sign spacing needs to be adjusted, keep all the sign spacing distances similar to maintain driver expectancy.

- If a driveway comes in between the last work zone sign and the work, but the work zone is not apparent from the driveway approach, use a sign or cones at the driveway to alert users.

- Alter the sign placement, when necessary, to provide a level area. If no level placement is available, make sure the sign is stable and the message is fully visible to approaching drivers.

**SIGN SPACING and BUFFER LENGTHS – Table 2-4**

<table>
<thead>
<tr>
<th>Posted Speed</th>
<th>Spacing Between Signs</th>
<th>&quot;Buffer&quot; Space</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>A</td>
<td>B</td>
</tr>
<tr>
<td>20</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td>25</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td>30</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td>35</td>
<td>350</td>
<td>350</td>
</tr>
<tr>
<td>40</td>
<td>350</td>
<td>350</td>
</tr>
<tr>
<td>45</td>
<td>350</td>
<td>350</td>
</tr>
<tr>
<td>50</td>
<td>500</td>
<td>500</td>
</tr>
<tr>
<td>55</td>
<td>500</td>
<td>500</td>
</tr>
<tr>
<td>55 Freeways</td>
<td>1000</td>
<td>1500</td>
</tr>
<tr>
<td>60</td>
<td>1000</td>
<td>1500</td>
</tr>
<tr>
<td>65</td>
<td>1000</td>
<td>1500</td>
</tr>
</tbody>
</table>

- All spacing shown in feet.

- Posted Speed: Equivalent to the existing, posted or statutory speed.

- Spacing “A” may be used as suggested trailing distance for shadow vehicles.

- Adjust spacing as field conditions require.

- Non-Freeway sign spacing shall not exceed 2x the dimensions shown.

- Small adjustments to freeway sign spacing may be made to fit field conditions, but spacing should not exceed 1.5 times the dimensions shown.

**Sign Spacing Examples:** The following examples may be used to aid in the proper placement of temporary signing when sign sequences have fewer or more than three signs.
CHAPTER 3 – FLAGGING & OTHER TCM

3.1 Flagging and Other Traffic Control Measures

A variety of Traffic Control Measures (TCM) may be used to control traffic through one-lane, two-way work zones. Flagging, pilot cars, portable signals and Automated Flagger Assistance Devices (AFAD) are effective devices.

Flagging operations are typically used when one direction of a roadway is closed and traffic must alternately share the remaining lane. Flagging operations must accommodate all road users, including non-motorized users.

Pilot cars are used to escort traffic through longer work zones, often where flaggers can not see from one flagger station to the next. A pilot car operation uses a flagger at each end of the one-lane, two-way section.

Portable traffic signals may be used to control traffic through one-lane, two-way sections when it is more practical than using flaggers. Portable traffic signals must be approved by the ODOT State Traffic Engineer for state highways, or the appropriate official for the local road authority.

AFADs may be used in lieu of flaggers to control one-lane, two-way traffic under certain circumstances. See Section 3.41 for additional details for AFADs.

Additionally, special care must be taken whenever a work zone may cause traffic to backup up to and/or across a rail crossing.

3.2 Flagger Qualifications

Flaggers who have completed formal training and have certification in Oregon, Washington, Idaho, and Montana, may practice as a Certified Flagger in Oregon. Flaggers should be able to satisfactorily demonstrate the following abilities, as outlined in the MUTCD, Chapter 6E:

1. Ability to receive and communicate specific instructions clearly, firmly, and courteously;
2. Ability to move and maneuver quickly in order to avoid danger from errant vehicles;
3. Ability to control signaling devices (such as STOP/SLOW paddles) in order to provide clear and positive guidance to drivers approaching a work zone in frequently changing situations;
4. Ability to understand and apply safe traffic control practices, sometimes in stressful or emergency situations; and
5. Ability to recognize dangerous traffic situations and warn workers in sufficient time to avoid injury.
6. Flaggers shall be 18 years of age or older.
3.3 Flagger Training Requirements

Flagger training requires a course of instruction covering the following topics, as a minimum:

Example Flagger Training Course Outline:

- Fundamental Principles from Part 6 of the MUTCD
- The Four Parts of Work Zones
- Main Traffic Control Devices
  - Signs
  - Cones
  - Barricades
  - Arrow Boards
  - Portable Changeable Message Signs (PCMS)
- Proper Use and Placement of Devices
- Flagging Principles
  - Qualifications
  - Clothing
  - Tools
  - Positions
  - Use of Hand-Signaling Devices
  - Pilot Car Operations

Training shall be repeated every three years. Certified training courses and sources for this training will depend on the individual road jurisdiction. Contact the appropriate road jurisdiction for information on their flagger training courses and specific requirements.

3.4 Flagging Principles

1. Flaggers shall be used only when other traffic control methods are inadequate to safely guide traffic through a work space or assure the safety of workers.

2. **DO NOT CONTROL TRAFFIC BY FLAGGING IN CONFLICT WITH NORMAL INTERSECTION TRAFFIC CONTROL.** Traffic cannot be flagged to proceed through a traffic signal when facing a red traffic signal light or STOP sign, nor flagged to stop when the traffic signal is green, unless it is an emergency.

   Contact the appropriate road jurisdiction for permission to turn off a traffic signal. Coordinate with city, county or state electrical crew personnel or local police. For work under ODOT permit, this should be included in the permit.

   Flagging shall continue until the signal is back in operation or until alternative traffic control, approved by the road jurisdiction, is in place.

   Cover conflicting existing regulatory signs (e.g. STOP, YIELD or RIGHT TURN ONLY, etc.).

   Only uniformed police officers may control traffic by flagging in conflict with traffic control devices under Oregon law (ORS 811.265).

3. Under normal conditions, vehicles should not be delayed longer than 20 minutes at the flagger station. In emergency situations or for clearing the road in operations such as blasting, longer delays may be allowed with advance signing. Every effort should be made through media communications to alert the public of long delays.

4. Flaggers should describe the last vehicle in the queue to the flagger at the other end of the work space.

5. A flagger may also be added to a work zone, for some activities, to slow (not stop) traffic. Roadways with high ADTs and high speeds (e.g. freeways) may not benefit from the placement of a flagger slowing traffic due to potentially significant speed differentials and a driver’s interpretation of the “SLOW” message, or to the sudden presence of a flagger where one is not normally expected.

6. Using a flagger to slow traffic on a freeway is discouraged. Consider using PCMS messages, tighter channelization device spacing, additional static signing, or other mechanical measures to slow traffic. Use of a TMA may provide additional protection for workers.

Example PCMS Messages:

<table>
<thead>
<tr>
<th>WORKERS</th>
<th>WORKERS SLOWED</th>
<th>WORKERS</th>
<th>TRAFFIC</th>
</tr>
</thead>
<tbody>
<tr>
<td>IN ROAD</td>
<td>IN TRAFFIC</td>
<td>IN LANE</td>
<td>SLOWED</td>
</tr>
<tr>
<td>1 MILE</td>
<td>ROADWAY</td>
<td>1 MILE</td>
<td>SLOW</td>
</tr>
<tr>
<td></td>
<td>1 MILE SLOWED</td>
<td></td>
<td>AHEAD</td>
</tr>
</tbody>
</table>

3.5 Flagger Station Practices

Under normal operating conditions:

1. Flagger stations shall be located such that approaching road users will have sufficient sight distance to be able to stop at the intended stopping point.

2. Flagger stations should be kept clear of all equipment and vehicles.

3. Flaggers should identify an unobstructed escape route to avoid errant vehicles.

4. Flagger stations should include one to three cones on the shoulder at an angle in front of the flagger station to enhance the visibility of the flagger station.
5. Flaggers should stand within closed lanes or on the shoulder.

6. After stopping the first vehicle, flaggers may move from the shoulder to near centerline to be more visible to approaching traffic.

7. Flaggers should stand alone, never permitting a group of workers to congregate around the flagger station.

### 3.6 Flagging Signs & Equipment

The Flagger Ahead (W20-7) sign (symbol or text) shall always precede a flagger.

The FHWA Standard Highway Signs (SHS) Flagger symbol sign (W20-7a), showing a flagger holding a flag, not a stop/slow paddle, shall not be used.

The Flagger Ahead (W20-7) sign (symbol or text) and the “BE PREPARED TO STOP” (W3-4) sign shall be removed, covered or turned away from traffic when flagging is not being done. Flags on portable signs shall also be removed or turned down.

1. Flaggers shall use a minimum 18” x 18” octagon-shaped retroreflective STOP/SLOW paddle. The paddle shall be made of a rigid material and the full face of the STOP and the SLOW sides shall be visible and legible at all times when the paddle is in use.

A 24” x 24” paddle is recommended on high-speed roadways or in other situations where increased visibility is needed.

Roll-up STOP/SLOW paddles are only for emergency use.

2. Do not use a flag to control traffic, unless in an emergency.

3. Flaggers shall use only those hand signals approved as shown in the MUTCD, Figure 6E-3 and the procedures shown in Figure 3-1: Extended Traffic Queues.

Extended traffic queues can form when a line of vehicles stopped at the beginning of a work zone extend beyond the initial ROAD WORK AHEAD (W20-1) sign. When extended queues repeatedly develop, additional signing is needed. An Advance Flagger can be used to assist in controlling approaching traffic before they reach the end of the stopped traffic queue.

   a. If queue lengths change frequently and significantly, particularly on roadways posted at 45 mph or higher, consider installing a PCMS approximately ½ mile in advance of the initial “ROAD WORK AHEAD” sign. Example PCMS messages:

   | PREPARE TO STOP 1/2 MILE |
   | TRAFFIC STOPPED AHEAD   |

   b. Advance Flaggers use 18” x 18” minimum octagonal paddles with the SLOW message facing traffic and with the STOP side covered. As an option, Advance Flaggers may use a “SLOW/SLOW” paddle for this activity.

   ![Figure 3-1: Extended Traffic Queues with Advance Flagger](image)

4. If using a staff or extended handle for the STOP/SLOW paddle, the bottom of the sign shall be above the flagger’s eye level. Equipment or other objects attached to the staff shall be secured and not allowed to hang freely or loosely. Do not tie clothing to the staff.

5. Flagger Apparel:

   a. While on duty, flaggers shall be fully clothed. Do not wear abbreviated clothing such as swimsuits, shorts, tank tops or halter tops.

   b. Flaggers shall wear safety apparel meeting ANSI 107-2004 Class II risk exposure. Consider using Class III apparel for night work to enhance flagger visibility.
Flagging Procedures as described in the MUTCD, Section 6E.03 and shown in MUTCD Figure 6E-3:

- To stop road users, the flagger shall face road users and extend the flag staff horizontally across the road users' lane in a stationary position so that the full area of the flag is visibly hanging below the staff. The free arm shall be held with the palm of the hand above shoulder level toward approaching traffic.

- To direct stopped road users to proceed, the flagger shall face road users with the flag and arm lowered from the view of the road users, and shall motion with the free hand for road users to proceed.

- Flags shall not be used to signal road users to proceed.

- To alert or slow traffic, the flagger shall face road users and slowly wave the flag in a sweeping motion of the extended arm from shoulder level to straight down without raising the arm above a horizontal position. The flagger shall keep the free hand down.

3.8 Flagging Through Intersections

Flagging through intersections is especially hazardous for both road users and workers. Other traffic control measures (e.g., full closures with detours) that minimize impacts to the normal operation of the intersection should be considered to accommodate the work.

Concepts applicable to all intersections:

1. Contact the road jurisdiction traffic office ahead of time for help in determining what closures or detours can be set up. All closures shall be approved by the road jurisdiction.

2. Avoid flagging, if possible, during peak traffic times, especially on major commuter routes.

3. There should be one flagger for each approach (See Diagram 620). One flagger may be used to control the entire intersection if the intersection has an approach ADT of 400 vehicles per day or less.

4. With multiple flaggers, designate one as the lead flagger. Effective means of communication, such as radio devices, should be used.

5. Approach lanes should be reduced to a single through lane. Consider closing lanes that are not a major movement, such as right turn lanes with only occasional use. Consider prohibiting left turns if there is work or obstruction within the intersection.

6. Dedicated lanes may be provided for major turning movements with appropriate regulatory signing such as RIGHT TURN ONLY or RIGHT LANE MUST TURN RIGHT signs. Non-conflicting turning movements may be combined with other movements.

7. Conflicting regulatory signs, such as STOP, YIELD or RIGHT TURN ONLY, shall be covered.

3.9 Night Flagging:

When flaggers and/or pilot cars are necessary during night operations, flagger stations shall be illuminated, and shall be illuminated separately from the work space. Consider using ANSI Class III high visibility safety apparel during night operations.

Nighttime Flagger illumination strategies should include the following:

1. Locate lighting on the same side of the roadway as the flagger.

2. Flagger station lighting should meet the following criteria:
   a. Locate lighting on the shoulder approximately 5-10 feet from the edge of the travelled way at a 15 degree angle away from the...
travel lane in advance of the flagger, without impacting the flagger’s escape route.
b. Illuminate the flagger station with lighting 15-21 feet above the roadway.
c. Light output of less than 2,000 watts.
d. Provides a lighted area of at least 40 feet diameter at ground level.
e. Illuminate the roadway surface throughout the designated flagging area, with at least 5 foot-candles.
f. Illuminate the flagger so that the flagger is visible, and is discernable as a flagger, from a distance of 1,000 feet.
g. Spot lights should not be used.

3. For low volume roads and emergencies, where there is no room for the light equipment on the shoulder, the flagger illumination may be stationed on the roadway. Consider using the following to increase visibility during night flagging:
   a. LED lights on the STOP/SLOW paddle, as allowed by the MUTCD. LED STOP/SLOW paddles are available on the ODOT QPL.
   b. Using a 24” x 24” STOP/SLOW paddle.
   c. Adding 2”-wide diagonal bands of alternating white and red retroreflective sheeting on the staff of the STOP/SLOW paddle.
   d. Lighted safety apparel.

3.10 Flagging on Bridges and Other Structures:

Avoid locating flagger stations on a bridge, viaduct or other roadway section where there is no feasible escape route. When possible, move flagger stations to the ends of bridges to provide an escape route. On very long bridges with high traffic volumes where flagger stations can not be moved to the ends, include a Buffer space, “B”, between the Flagger and the work space (See Table 1-1).

3.11 Pilot Car Operation

Pilot cars may be used to guide traffic through long sections of one-lane, two-way work spaces. Consider using pilot cars if a clear line of sight cannot be made between flagger stations, or to control speeds through the work area. Cones or tubular markers may be used to separate the work spaces from the open travel lane.

Pilot Car Operational Requirements:
1. Operation of the pilot car shall be coordinated with flagging operations.
2. The “PILOT CAR FOLLOW ME” (G20-4-18) sign shall be mounted in a conspicuous location on the rear of the vehicle. A vehicle-mounted PCMS may be used for the pilot car sign.
3. The pilot car guides traffic through the work zone by driving in front of the traffic queue, maintaining a safe speed.
4. Radios or other communications should be available between the pilot car driver, the flaggers and the work superintendent or designated worker at all times.
5. No vehicles should be allowed to pass the pilot car.
6. Flaggers should describe the last vehicle in the queue to the flagger at the other end of the work space.

OPTION: The last vehicle following a pilot car in a queue may be identified by handing off a flag between driver and flaggers. Alternately, the last vehicle can be identified by communications between flaggers.
7. The pilot car should display the name of the road jurisdiction or the contractor prominently on the vehicle.
8. Side roads and accesses should be controlled with flaggers. Consider using WAIT FOR PILOT CAR (CR4-20) signs instead of flaggers when ADT is less than 100 vehicles per day and:
   a. Side road is a dead end residential or local street; or,
   b. Side road is not an access to a business or public facility (e,g parks, hatchery, fire or ranger station)

For residential driveways, residents can be individually contacted and arrangements made so that flaggers are not needed.

3.12 Automated Flagger Assistance Devices Operations

AFADs may be used to control traffic through a work zone. This will enable a flagger(s) to be positioned out of the lane of traffic. These devices are designed to be remotely operated either by a single flagger at one end of the work zone or at a central location, or by separate flaggers near each device’s location.

AFADs shall ONLY be used in situations where there is a single lane of approaching traffic in the direction to be controlled. If an AFAD is to be used on a multi-lane facility, you must merge all lanes of one direction of traffic into one in advance of the work zone.

AFAD’s approved for use in Oregon are operated by a remotely controlled
red and yellow lenses and a gate arm to alternately control traffic.

There are two types of Automated Flagger Assistance Devices (AFADs), one that uses a STOP/SLOW sign on a trailer or cart (not approved for use in Oregon) and one that uses remotely controlled red and yellow lenses and a gate arm to alternately control traffic.

AFADs might be appropriate for work activities such as, but not limited to:

- Bridge maintenance
- Culvert replacement
- Haul road crossings
- Pavement patching

When used at night, the AFAD location shall be illuminated, similar to flagger stations, such that approaching traffic has sufficient distance to stop in advance of the gate arm.

AFADs shall be set up according to Diagram No._____. All of the signs and other traffic control devices are readily visible to the driver of the initial approaching vehicle with advance warning signs alerting other approaching traffic to be prepared to stop.

AFADs shall be operated only by a flagger who has been trained on the operation of the AFAD. The flagger(s) operating the AFAD(s) shall not leave the AFAD(s) unattended at any time while the AFAD(s) is being used.

AFADs shall conform to one of the following methods:

1. An AFAD at each end of the work zone (Method 1), or
2. An AFAD at one end of the work zone and a flagger at the opposite end (Method 2).

A single flagger may simultaneously operate two AFADs (Method 1) ONLY if all of the following conditions are present:

1. The flagger has an unobstructed view of the AFAD(s)
2. The flagger has an unobstructed view of approaching traffic in both directions
3. AFADs are less than 800 ft apart.

The following signs should be used with an AFAD:

- ROAD WORK AHEAD (W20-1)
- BE PREPARED TO STOP (W3-4)
- ONE LANE ROAD AHEAD (W20-4)
- STOP HERE ON RED (R10-6 or R10-6a)

When the AFAD is not in use, the signs associated with the AFAD shall be removed or covered. An AFAD shall alternate between a steadily illuminated CIRCULAR RED lens and a flashing CIRCULAR YELLOW lens to control traffic. If post-mounted, the bottom of the lens housing (including brackets) shall be at least 7 feet above the pavement. If located over any portion of the highway that can be used by motor vehicles, the bottom of the lens housing (including brackets) shall be at least 15 feet above the pavement.

An AFAD shall include a gate arm that descends to a down, horizontal position across the approach lane of traffic when the steady CIRCULAR RED lens is illuminated. Then, when the flashing CIRCULAR YELLOW lens is illuminated, the gate arm shall ascend into an upright position.

The gate arm shall be fully retroreflectorized on both sides, and shall have vertical alternating red and white stripes at 16-inch intervals measured. When the arm is in the down position blocking the approach lane:

1. The minimum vertical aspect of the arm and sheeting shall be 2 inches; and
2. The end of the arm shall reach at least to the center of the lane being controlled.

To inform road users to stop, the AFAD shall display a steadily illuminated CIRCULAR RED lens and the gate arm shall be in the down position. To inform road users to proceed, the AFAD shall display a flashing CIRCULAR YELLOW lens and the gate arm shall be in the upright position.

If AFADs are used to control traffic in a one-lane, two-way work zone, mechanical safeguards shall be incorporated to prevent the flagger(s) from actuating a simultaneous display of a flashing CIRCULAR YELLOW lens at each end of the work zone.

Additionally, the flagger shall not actuate the AFAD's display of the flashing CIRCULAR YELLOW lens until all oncoming vehicles have cleared the one-lane portion of the work zone.

The transition between the flashing CIRCULAR YELLOW and the steady CIRCULAR RED should be at least 5 seconds. During the change interval, the CIRCULAR YELLOW lens shall be steadily illuminated. The gate arm shall remain in the upright position during the display of the steadily illuminated CIRCULAR YELLOW change interval.

Figure 3-3, below, shows the use of two RED/YELLOW LENS AFAD units to control two-way, one-lane traffic.
CHAPTER 4 – EQUIPMENT SPECIFICATIONS

All temporary traffic control devices (TCD) and worker safety apparel should be kept in “Acceptable” condition, according to the current ATSSA “Quality Guidelines for Temporary Traffic Control Devices and Features”. All TCD, including sign and sign support combinations, shall be crashworthy per National Cooperative Highway Research Program (NCHRP) 350 or the Manual for Assessing Safety Hardware (MASH) requirements. All traffic control devices used on state highways shall be listed on the ODOT Qualified Products List (QPL).

4.1 Signs

Unless otherwise noted, all warning signs used for temporary traffic control shall have standard black legends and borders on an orange background except signs for emergency response which may be black legends and borders on fluorescent pink. A fluorescent yellow border may be added to truck-mounted signs to enhance their visibility.

Temporary signs may have the same shapes and colors as the corresponding permanent signs.

All warning and regulatory signs used for temporary traffic control shall be retroreflective.

Flexible ("roll up") signs may be installed on portable sign supports or delineator posts. Rigid signs (sign sheeting installed on a rigid substrate – e.g. plywood, sheet aluminum) may be used on barricades or other supports when appropriately crash tested or when mounted on a vehicle.

Existing rigid signs may only be used in emergency situations and may be used through their life cycle. When these signs are replaced, the replacement signs shall meet current standards. Rigid signs may not be used for regularly occurring flooding, slides, or similar situations that can be expected in a particular location.

Standard sign sizes for the diamond shape warning signs can be found in the following table.

<table>
<thead>
<tr>
<th>Roadway Type</th>
<th>Diamond Warning Sign Size</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-Freeways</td>
<td>36” x 36”</td>
</tr>
<tr>
<td>Freeways</td>
<td>48” x 48”</td>
</tr>
<tr>
<td>Non-State Highways w/ ADT &lt; 400</td>
<td>30” x 30” (minimum)</td>
</tr>
</tbody>
</table>

For other sign shapes (e.g. rectangular), see Chapter 6, Table 6F-1 of the MUTCD for standard and minimum sizes.

- Contact local road jurisdiction for permission before using 30”x30” signs.

Signs on portable supports shall have two fluorescent orange or orange-red flags at least 16 inches square mounted at the top of the sign. Flags shall be mounted so that the entire sign legend is visible.

All signs shall have been crash tested as a combination with the sign support and/or any warning light attached and met the federal crash worthiness requirements. This can be researched on the Federal Highway Administration (FHWA) web site or through the ODOT Qualified Products List.

Sign Supports: Signs may be mounted on portable sign supports. For frequently moving work, signs may be placed on a vehicle. Place ballast on portable sign supports or barricades only on the bottom feet or frame. Sign supports or barricades shall only be ballasted with maximum 25 pound sandbags.

4.2 Barricades, Cones, Drums, & Tubular Markers

Barricades: Barricades are classed as Type I, Type II, or Type III. They have from one to three rails with alternating orange and white stripes sloping downward at an angle of 45 degrees in the direction road users are to pass. The minimum length for Type I and Type II barricades shall be 24 inches and the minimum length for Type III barricades shall be 48 inches. The sides of barricades facing traffic shall have retroreflective rail faces.

Barricades shall be crashworthy per NCHRP 350 or MASH requirements. Ballast may be placed on the lower parts of the frame or stays. Do not place ballast on top of any striped rail. Do not use non-deformable objects such as rocks or chunks of concrete as ballast.

Signs and flashers may be installed on barricades. The combination of sign, and/or, flasher, and barricade shall meet NCHRP 350 or MASH requirements.

Cones: Standard cone height is 28 inches. Cones used only during daylight and on low speed roads may have a minimum height of 18 inches. Twenty-eight (28) inch cones shall be used on roads with speeds of 45 mph or greater or at night. All cones shall have a weighted base and be capable of remaining upright and in place during normal traffic flow and wind conditions common to the area.

Cones used at night shall be retroreflectorized. Twenty-eight (28) inch cones shall have a minimum 6-inch wide retroreflectorized band three to four inches below the top and a 4-inch wide band a minimum of two inches below the 6-inch band. Cones may be equipped with lighting devices for maximum visibility. The combination of cone and light shall meet NCHRP 350 or MASH requirements.
Plastic Drums (Barrels): Drums used for traffic control shall be constructed of lightweight, flexible, and deformable materials, be a minimum of 36 inches in height, and have at least an 18-inch minimum width, regardless of orientation. The markings on drums shall be horizontal, full circumference, alternating orange and white retroreflective stripes four to six inches wide. Each drum shall have a minimum of two orange and two white stripes. Any non-retroreflective spaces between horizontal orange and white stripes shall not exceed two inches wide. Drums shall have closed tops that will not allow collection of roadwork or other debris. Drums should not be used to mark pedestrian paths unless they are continuous between individual devices and detectable to users of long canes. Metal drums shall not be used.

Tubular Markers: Tubular markers are cylindrical in shape with a weighted base. The tube shall be a minimum of two inches wide facing traffic. Standard tubular marker height is 28 inches. Tubular markers used only during daylight and on low speed roads may have a minimum height of 18 inches. Speeds of 45 mph or greater or night work require 28 inch tubular markers. Tubular markers used at night shall be retroreflectorized. Twenty-eight (28) inch tubular markers shall have two 3-inch wide bands no more than two inches below the top with no more than six inches between bands.

Non-cylindrical tubular markers may be used only if they are secured in a way which ensures that the width facing traffic meets the minimum requirements.

4.3 Lights and Lighted Signs

Warning Lights (Flas hers & Steady-Burn): Flashing warning lights are vehicle-mounted, high-intensity, rotating, flashing, oscillating or strobe warning lights with 360-degree visibility.

Flashing warning lights may be added to temporary signs or barricades as a means to increase device visibility in poorly lit areas, during inclement weather or at night.

The combination of sign and light or barricade and light must have been crash-tested and be approved as a crashworthy device under NCHRP 350 or MASH requirements. Obtain proof of crashworthiness from vendors or manufacturers of the devices being used.

Flashing warning lights shall not be used for delineation. Maximum spacing for warning lights should match device spacing requirements. All lights shall be mounted a minimum of 30 inches from the ground to the bottom of the lens.

Type A, B, C and D flashing warning lights shall be portable, enclosed, self-powered, lens-directed, amber-colored lights. All types shall be in accordance with the current Institute of Transportation Engineers (ITE) Purchase Specification for Flashing and Steady-Burn Warning Lights. All lights shall be visible on a clear night from 3000 feet.

Type A: Low-intensity flashing warning light used during night hours.

Type B: High-intensity flashing warning light. Shall be visible on a sunny day from 1000 feet. Used during day, night hours, or 24-hour use.

Type C: Flat lens, steady-burn warning light. Used at night to delineate edge of traveled way. If used in curved section, place only on outside of curve.

Type D: Steady-burn, 360-degree warning light. Used at night to delineate edge of traveled way. If used in curved section, place only on outside of curve.

Arrow Boards (Sequential Arrows): Sign panels conforming to the requirements of the MUTCD with a matrix of lights capable of either flashing or sequential display of directional mode arrows or chevrons or non-directional (caution) mode. Caution mode may consist of three different patterns, as follows:

- A four-corner display with all four lights flashing simultaneously
- A mid-position, full horizontal bar flashing steadily or on and off.
- Two, full-height, diamonds flashing simultaneously.

When arrow board is flashing in caution mode, it shall not show any sequential movement. See Chapter 5 for graphical examples of allowable caution modes.

- Arrow boards in directional mode shall be used for freeway lane closures.
- Arrow boards may be used on multi-lane roads to help warn of lane closures requiring merging of travel lanes.
- For shoulder closure, use arrow boards only in caution mode. The use of arrow boards in caution mode is recommended for shoulder closures on freeways.
- On 2-lane 2-way roads, arrow boards shall be used in caution mode only except for centerline operations.
- When arrow boards are used to close multiple lanes, a separate arrow board shall be used for each closed lane.

For lane closures, the arrow board should be located on the shoulder at the beginning of the cone taper. Where the shoulder is too narrow, they may be placed in the lane being closed. For closure of more than one lane, an arrow board should be used per each additional closed lane.
Table 4-2: Minimum Arrow board Sign Sizes

<table>
<thead>
<tr>
<th>Panel Type</th>
<th>Minimum Size</th>
<th>Minimum Legible Distance</th>
<th>Min. #</th>
</tr>
</thead>
<tbody>
<tr>
<td>A Urban, Low-speed</td>
<td>48 x 24</td>
<td>½ mile</td>
<td>12</td>
</tr>
<tr>
<td>B Standard</td>
<td>60 x 30</td>
<td>¾ mile</td>
<td>13</td>
</tr>
<tr>
<td>C Freeway</td>
<td>96 x 48</td>
<td>1 mile</td>
<td>15</td>
</tr>
</tbody>
</table>

Type B arrow boards may be used for maintenance or mobile operations on freeways.

Arrow boards used for night operations shall be capable of 50% dimming from their full rated lamp voltage.

**Floodlights:** Floodlights should be used to illuminate the work space, flagger stations, equipment crossings and other areas such as nearby intersections during nighttime operations. Flagger stations shall be illuminated separately from the work space. Ensure that each setup does not aim excessive light into the eyes of oncoming drivers nor produce excessive glare making it difficult to see beyond the main illuminated area. The best way to determine if floodlighting is well placed is to drive through the setup after dark from each approach direction.

Research indicates that 50 lux (five foot candles) is a desirable nighttime illumination level where workers are active. If everything in the light is clearly visible, the lighting level is satisfactory. Sidewalks or pedestrian detours should be included in the lighted perimeter.

**Portable Changeable Message Signs (PCMS):** Also described as Portable Variable Message Signs (PVMS), PCMS include a message sign panel, control system, power source and mounting and transporting equipment. They shall conform to all requirements in the MUTCD and shall be listed on the ODOT Qualified Products List for use on state highways. PCMS are used mainly as a supplement to and not as a substitute for conventional signs, pavement markings and lighting. Standard messages and abbreviations should be used whenever possible. See *Guidelines for Operation of Variable Message Signs on State Highways* for information on standard messages (see the ODOT Traffic Section website under “Publications”).

PCMS may be used in lieu of required warning signs for frequently changing situations. PCMS shall not be used for STOP or YIELD signs.

The display of a PCMS should be visible from ½ mile away under both day and night conditions. Try to select a location such that the entire message can be read at least twice by approaching drivers.

For mobile work zones, a series of truck-mounted PCMS displaying the advance warning messages and moving with the work is recommended for all roads.

A message may contain up to three lines per panel, although less is best. Display may be one or two panels. The display rate shall be set so that the entire message can be read at least twice when approached at the posted speed. It is appropriate to consider the operating speed if it is much higher than the posted speed when setting the display rate.

Only two panels shall be used; however, if three panels are required for the entire message, a second PCMS unit must be used and set up at the appropriate sign spacing so that drivers have the opportunity to see the entire message twice.

PCMS (trailer or truck-mounted) shall be mounted a minimum of seven feet above the road when in operating mode. PCMS should be placed on the shoulder of the road or, if practical, further from the travel lane. The installation should not block pedestrian facilities. The face of the sign should be located and angled to be legible to approaching traffic for the needed distance.

For greater visibility, trailer-mounted PCMS shall be delineated by a shoulder taper of six cones or drums. If space allows, drums may be used in place of cones for greater visibility. Maximum spacing is 20 feet.

For work lasting more than eight hours, one or more Type III barricade(s) should be placed facing traffic, in front of the equipment and behind the cones or drums, and 40 feet in front of the sign (See Figure 4-1, below).

**Figure 4-1: PCMS Installation**
4.4 Shadow and Protection Vehicles

Shadow and Protection Vehicles are strategically placed to protect the workers and work activity and to warn traffic of the operation ahead. A Truck-Mounted Attenuator (TMA) may be used on either vehicle (see Truck-Mounted Attenuators).

If using shadow or protection vehicles, flashing warning lights should be installed on or attached to all vehicles, where practical. Arrow boards in use on shadow or protection vehicles may be used in place of flashing warning lights.

Vehicle-mounted arrow boards may be used to display directional mode arrows or chevrons, or may be used in caution mode (See Section 4.3 Arrow Boards for details). Vehicle hazard lights may be used only as a supplement to the flashing warning lights. Vehicle hazard lights shall not be used as a replacement for flashing warning lights. Signs should be mounted in a manner such that they are not obscured by equipment or supplies. Signs should be covered or turned and flashing warning lights turned off when traveling to and from the work space and work is not in progress.

A Shadow Vehicle is used as a warning and traffic control vehicle in a mobile work zone (See Diagram 120). Shadow vehicles provide both the advance warning and lane or shoulder closures for a mobile work zone. See Table 2-4 for suggested trailing distances. Additional vehicles may be used to warn oncoming or opposing traffic.

A Protection Vehicle may be used in stationary or mobile operations to protect the workers and work activity (See Diagram 310). The protection vehicle is placed after the buffer space and sufficiently in advance of the work space protected to allow for run-out if struck, but not so far that road users can drive between it and the work space. When the posted speed is 45 mph or greater, protection vehicles should be considered.

4.5 Truck-Mounted Attenuators (TMAs)

Truck-mounted attenuators (TMAs) are crash cushion systems that lower the severity of a rear-end collision with an errant vehicle. TMAs are located to protect the work vehicle(s) and workers ahead of the vehicle with the TMA.

TMAs are designed for use on different classes of vehicles and for specific speed ranges. The manufacturer’s rating shall be considered in choosing equipment for any particular job site. TMAs used on freeways should be rated for high speeds. Use of a TMA/vehicle combination rated for less than the posted speed where you will be working should only be considered when more appropriate equipment is not available.

When traveling to or from the work site, the TMA shall be in an upright position. When used, the attenuator should be in the full down and locked position.

For stationary operations, the TMA-equipped vehicle’s parking brake should be set, and when possible, the front wheels turned to direct the vehicle away from the work site if hit and into a safe area. Placement of the run-out distance of the TMA should be based on manufacturer’s recommendations.

For moving operations, the protection vehicle with a TMA shall be positioned far enough in advance of the workers or work equipment being protected so that there is sufficient distance for run-out from impact but not so far that errant vehicles can travel around the protecting vehicle, re-enter the work vehicle array and strike the protected workers or equipment.

If only one TMA is used in a mobile work train, the shadow vehicle with the TMA should be the first vehicle exposed to traffic in the travel lane. In this case, a hazard assessment conducted by the supervisor will determine which vehicle should be equipped with the TMA.

For freeways, a truck-mounted attenuator (TMA) is required on the first vehicle exposed to approaching traffic in, or partially in, the travel lane.
CHAPTER 5 – TYPICAL APPLICATIONS

5.0 – TEMPORARY TRAFFIC CONTROL

Mobile Operations: Operations where work activities and equipment move continuously along the roadway at speed (averaging 3 mph, but depends on the activity). The advance warning area (See Diagrams 110 and 130 for examples) moves with the work space. Mobile work does not include stopping in the travel lane to perform the work. Example work activities include side cast brooming and striping.

Mobile operations provide for safe traffic control by displaying signs on the work vehicles. This typically requires at least one shadow vehicle (with the exception of some lower speed roads). See applicable notes on the Diagrams in this chapter. On freeways, at least two shadow vehicles are required.

The mobile work zone can be bordered using static advance signing to alert road users of the presence of the slow moving work train ahead. Signing can cover a distance that includes the location of the work space for a significant period of time.

Care shall be taken that the road user is still alert to the hazard by the time they reach the active work space. This can be achieved with a NEXT X MILES rider on the static advance warning sign and the placement of occasional cones along the shoulder of the road with interim signing.

Stationary Work: Work that can take just a few minutes in one place, or can take an entire day. The activity can be off the traveled portion of the road or occupy one or more travel lanes and directions. Work may proceed without any disruption of normal traffic flow, or may require traffic to stop and alternate direction of flow through the work space. Stationary Work activities include:

- Signal work
- Paving operations or crack sealing
- Bridge joint or deck drain work
- Sign installation and maintenance

Accordingly, the Diagrams in this chapter for stationary operations are arranged by the location of the work on the road, the extent of traffic control needed and the time required by the work activity or emergency response.

The Diagrams in this handbook do not cover every possible situation. Please refer to the principles described in this handbook as well as Part 6 of the MUTCD when applying these Diagrams to your situation.
The following tables and detail drawings should be used in developing and implementing your traffic control plan for any short term work.

### Sign Spacing and Buffer Lengths

Use the following table to determine proper spacing between temporary signs and the proper length for buffer spaces used in work zones. Use the posted speed or statutory speed for the section of road where the work is being conducted in determining sign spacing and buffer space lengths.

#### SIGN SPACING and BUFFER LENGTHS

<table>
<thead>
<tr>
<th>Posted Speed</th>
<th>Spacing Between Signs</th>
<th>&quot;Buffer&quot; Space</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>A</td>
<td>B</td>
</tr>
<tr>
<td>20</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td>25</td>
<td>100</td>
<td>100</td>
</tr>
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<td>30</td>
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<td>55</td>
<td>500</td>
<td>500</td>
</tr>
<tr>
<td>Freeways:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>55</td>
<td>1000</td>
<td>1500</td>
</tr>
<tr>
<td>60</td>
<td>1000</td>
<td>1500</td>
</tr>
<tr>
<td>65</td>
<td>1000</td>
<td>1500</td>
</tr>
</tbody>
</table>
PCMS Installation  Diagram 5-3

Portable Changeable Message Sign (PCMS) Installation: A trailer-mounted PCMS requires a shoulder taper using six cones, tubular markers or drums; and, a single Type III barricade placed 40 feet in front of the PCMS, as shown.

NOTES:
- Install PCMS beyond the outside shoulder, when possible.
- Use the appropriate type of barricade panels for PCMS location:
  Right shoulder, use Type B(II)R
  Left shoulder, use Type B(III)L
- Use six channelization devices (cones, tubes, drums) in taper on 20’ spacing.
- Detail as shown may also be used for Portable Traffic Signal installation.

Extended Traffic Queues  Diagram 5-4

Use the Extended Traffic Queue w/ Single Flagger detail when flagging operations generate traffic queues that extend beyond the initial advance warning sign (e.g. ROAD WORK AHEAD).

- Consider using on high speed, high-volume roadways, or where traffic may be stopped for up to 20 minutes.
- Move the initial advance warning sign (e.g. “ROAD WORK AHEAD”), as shown, to the beginning of the sign sequence prior to installing any additional signing.
- The ROAD WORK AHEAD (or BRIDGE, or SHOULDER) sign is always the first sign the road user sees and is seen only once per approach to the work zone.
Use the Advance Flagger for Extended Queues detail to further enhance the control of approaching traffic during peak volume periods.

- Consider using this detail if traffic queues extend beyond the initial advance warning sign (e.g. ROAD WORK AHEAD), as shown.

- Move the initial advance warning sign (e.g. "ROAD WORK AHEAD") to the beginning of the sign sequence prior to installing any additional signing.

- The ROAD WORK AHEAD (or BRIDGE, or SHOULDER) sign is always the first sign the sign sequence. Road users should only see this initial warning sign once through the work zone.
Advance Flagger for Extended Queues

Diagram 5-5

The following practices and details address the accommodation of bicycles and pedestrians within work zones. The following detail drawings should be incorporated, where appropriate, into the traffic control plan for any short term work.

1. See Section 1.3 – Bicycle and Pedestrian Considerations for additional guidance.
2. Stay alert for pedestrians and bicycle traffic and accommodate safe passage for them, as needed.
3. The work space should be protected from bicycle and pedestrian intrusion by using barricades or closely-spaced channelizing devices.
4. Maintain access to transit stops or clearly close a transit stop using barricades or channelizing devices.

Bicycle and Pedestrian Accommodation Diagrams

Bicycle Accommodation

Diagram 5-6

Bicycle Accommodation Principles:

1. If a significant volume of bicycles can be expected and work closes a marked bicycle facility, or requires bicycles to share a travel lane, install a “(Bicycle) ON ROADWAY” sign (CW11-1), or the Bicycle symbol (W11-1) sign with a “ON ROADWAY” (OBW1-5) rider, in advance of the work area.
2. Install temporary signing off the paved shoulder, within the planter (buffer) strip, or share the width needed between the shoulder and the sidewalk, as available.
3. Signs are to remain in place until the surface is restored and the width made available for bicycle use. See Figure 4-5 for typical bicycle signing placement.
Pedestrian Accommodation Diagrams

See Diagrams 4-7 and 4-8, below, for pedestrian accommodations in work zones.

Pedestrian Accommodation Principles:

1. If the work impacts the sidewalk or pedestrian facility, provide a safe, accessible path, where practical, in accordance with the requirements of the ADA.
2. If not practical to match the width of the existing pedestrian facilities, maintain a 4-ft minimum width.
3. Unless a reasonably safe route can be provided through the work space, pedestrians should be appropriately directed with advance signing to cross the road. Do not divert pedestrians into travel lanes.
4. Install pedestrian closure or detour signing on Type II barricades.

Make every practical effort to satisfy the following:

- If work closes a sidewalk or sidewalk ramp, close sidewalks at a point where an alternate crossing point or route can be provided. Minimize the amount of out-of-direction travel for pedestrians.
- Use a combination of SIDEWALK CLOSED (R9-9), SIDEWALK CLOSED USE OTHER SIDE (R9-10), SIDEWALK CLOSED AHEAD CROSS HERE (R9-11), and SIDEWALK CLOSED CROSS HERE (R9-11a) signing to direct pedestrians to an alternate facility.
- Where there are business destinations between the nearest crosswalk and the work area, close the sidewalk at the business access nearest the work area, where practical using the SIDEWALK CLOSED sign. Include the SIDEWALK CLOSED AHEAD CROSS HERE (R9-11) sign at the nearest crosswalk prior to the closure.
Pedestrian Accommodation, Mid-Block  

- The sidewalk should be closed at the nearest intersection on each side of the work area when a safe, ADA-compliant path through the work area is not available.

Pedestrian Accommodation, Intersection  

- For work near an intersection, close crosswalks and/or sidewalks as necessary when safe passage cannot be maintained.
Rail Grade Crossing

Diagram 5-9

Diagram 5-9 covers work in the travel lanes near an at-grade rail crossing. This drawing should be consulted whenever traffic control may cause traffic queues to form up to and/or across the rails.

1. When work will be done within the railroad right-of-way, the railroad or transit authority shall be notified. Contact the ODOT Rail Division (503.986.4321) or visit the ODOT Rail Division website for the Railroad Contact list to locate the contact information for the appropriate agency.

2. Minimize the possibility that vehicles may be stopped within the rail crossing, defined as being 15 feet either side of the closest and farthest rail. Position the work or shadow vehicle to keep traffic from stopping near the rails.

3. If any permanent DO NOT STOP ON TRACKS (R8-8) signs are obscured or if none are posted, a regulatory DO NOT STOP ON TRACKS sign shall be placed on the approach to the tracks.

4. Place the DO NOT STOP ON TRACKS sign on the right and near the stop bar, if there is one. If there is no stop bar, place the sign at least eight feet from the tracks. On multi-lane roads, a left side sign may be needed especially if there are three or more lanes in any one direction.

5. If the queuing of vehicles across the tracks cannot be avoided, a law enforcement officer or flagger shall be provided at the crossing to prevent vehicles from stopping within the rail crossing, even if automatic warning devices are in place. Flaggers shall be certified by the appropriate rail or transit authority.

6. Maintain pedestrian access across the tracks or close the pathway. Use cones or Type II barricades and a SIDEWALK CLOSED (R9-9) sign if work impacts the pedestrian crossing. Place the closure where pedestrians are directed to an alternate safe passage.

7.

8. The ONE LANE ROAD AHEAD (W20-4) sign is optional and should be considered on high volume or high speed roads, or when extended queues may be expected.
5.1 – MOBILE OPERATIONS

Mobile Operation on Shoulder

Diagram 100 covers a typical continuous moving operation on the shoulder, not on a freeway (see Section 700 - Work on Freeways). A continuous moving operation moves along the road at speeds greater than 3 mph.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, truck mounted arrow boards or PCMS in caution mode may be used.

2. If the work equipment has to be partially in the travel lane, maintain a lane width of ten feet or occupy the adjacent travel lane and use the appropriate mobile lane closure diagram. On low volume roads, a minimum lane width of 9 feet may be allowed.

3. A shadow vehicle should be used when:
   a. Sight distance is periodically less than 750 feet, or
   b. Dust created by the operation, fog or other low visibility conditions reduces sight distance to less than 500 feet.

   If the above conditions are not met, the shadow vehicle is optional.

4. A shadow vehicle is also optional when the volume is below 400 ADT.

5. When a shadow vehicle is used:
   a. Signs on work vehicle are optional, and
   b. The shadow vehicle may replace the advance warning signs.

6. The shadow vehicle should:
   a. Adjust the space between the work vehicle and between each additional shadow vehicle to maintain traveling distances found in Table 2-3; and,
   b. Slow down in advance of curves that restrict sight distance.

7. If a shadow vehicle is not used:
   a. Advance warning signs or PCMS should be used, and
   b. The signs may cover up to five miles and should include the distance on the sign.

8. When the work vehicle is traveling alone, a TMA should be considered.

9. Use SHOULDER WORK (W21-5), RIGHT SHOULDER CLOSED (W21-5aR) or other work-appropriate sign on the initial vehicle. Minimum sign size is 36 inches. A PCMS may be used in place of signs.

10. Where practical and when needed, the work and shadow vehicles should pull over periodically to allow motor vehicle traffic to pass.
Mobile Operation on Two-Lane, Two-Way Roads  Diag. 110

Use this detail for continuous slow-moving operations in the travel lane of a two-lane, two-way road. It does not include a layout for every possible work situation, but shows the minimum requirements for this type of operation.

For Striping Operations, use this detail, then move on to the next detail - Striping on two-lane, two-way Roads, Diagram 130 – for additional information.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, truck mounted arrow boards or PCMS in caution mode may be used.

2. A shadow vehicle should be used when:
   a. Sight distance is less than 750 feet; or,
   b. Dust created by the operation, fog or other low visibility conditions reduces the sight distance to less than 500 feet; or,
   c. Speed is 45 mph or higher with the work vehicle operating within the lane.

3. The shadow vehicle is optional when the traffic volume is < 400 ADT.

4. When a shadow vehicle is used:
   a. Signs on work vehicle are optional
   b. The shadow vehicle may replace the advance warning signs

5. The shadow vehicle should:
   a. Adjust the space between the work vehicle and each additional shadow vehicle to maintain traveling distances found in Table 2-3
   b. Slow down before vertical or horizontal curves that restrict sight distance
   c. Maintain a position on the right side of the highway as far as practical

6. If a shadow vehicle is not used:
   a. Advance warning signs or PCMS should be used
   b. Signs may cover up to five miles and should include the distance on the sign.

7. When the work vehicle is traveling alone, a TMA should be considered. The initial vehicle, either work or shadow vehicle, which will be exposed to traffic in the travel lane may be equipped with an attenuator.

8. Where practical and when needed, the work and shadow vehicles should pull over periodically to allow motor vehicle traffic to pass.

9. Use ROAD WORK AHEAD, ROAD MACHINERY (AHEAD) (W21-3) or other appropriate rear-mounted signs with a minimum dimension of 36”. If there are limited opportunities to pass, the sign may be substituted with a combination YIELD (R1-2) sign and TO ONCOMING TRAFFIC (R1-2a) rider; or, a DO NOT PASS (R4-1) sign.

10. A PCMS may be placed at the beginning of the section of road to warn traffic of the work ahead. The sign should state the type of work on panel one and NEXT X MILES on panel two. The distance between the work and the PCMS should be limited to five miles or less.
Diagram 120 covers striping operations on a two-way, two-lane road. The left-hand drawing illustrates a typical layout when using paint equipment, which marks up to two lines from the side of the equipment. Consider using an advanced vehicle if striping the center line. The right-hand drawing illustrates a typical layout when the paint equipment straddles and marks a single line at a time. These drawings cover any equipment configuration which accomplishes the applicable marking operation.

1. Use truck-mounted flashing warning lights and appropriate signs on all work and shadow vehicles.

2. Arrow boards should be used in “caution” mode. “Arrow” mode should only be used when a traffic lane is being closed and directed to merge with an adjacent lane. A truck-mounted PCMS may be used in lieu of an arrow board.

3. Appropriate messages for a PCMS include: “WET PAINT/KEEP RIGHT (LEFT)” ; or, “WET PAINT/PASS TO RIGHT (LEFT)”.

4. The number of vehicles and vehicle spacing are important factors in establishing a clean marking. Maintain spacing between vehicles to allow enough time for the marking material to set up adequately to take traffic without smearing.

5. A vehicle with truck-mounted PCMS may shadow the work array on the right shoulder as advance warning. This vehicle may be the service truck for the paint machine.

6. A PCMS may be placed at the beginning of the section of road to be worked to warn traffic of the obstruction ahead. The PCMS should identify the type of work on the first panel and “NEXT X MILES” on the second panel.

7. The distance between the work and the PCMS should be limited to five miles or less.
Mobile Operation on Multi-Lane Roads

Diagram 130 covers mobile operations occupying one lane of a multi-lane road, non-freeway (see Section 4.7 – Freeway Work). Work should normally be done in off-peak hours on high speed or high volume roads.

For Striping Operations on multi-lane roads and freeways, use this detail, and Diagram 135 – Striping on Multi-Lane Roads and Freeways for additional information.

1. Use truck-mounted flashing warning lights on all work and shadow vehicles. Arrow boards or PCMS are desirable.

2. Use the following table to determine the need for a Shadow Vehicle on multi-lane roads:

<table>
<thead>
<tr>
<th>SPEED</th>
<th>SHADOW VEHICLE</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-40 mph</td>
<td>Optional</td>
</tr>
<tr>
<td>45 mph &amp; Above</td>
<td>One Required</td>
</tr>
</tbody>
</table>

3. All shadow vehicles should:
   a. Be equipped with an arrow display or PCMS. Consider using a truck-mounted attenuator where speed is 45 mph or greater.
   b. Have an appropriate lane closure sign placed on the vehicle so as not to obscure the arrow display.
   c. Adjust the space between the work vehicle and each additional shadow vehicle to maintain traveling distances found in Table 2-4
   d. Vary distance from the work operation so as to provide adequate sight distance for traffic approaching from the rear.
   e. Not protrude into traffic any further than the work vehicle.

4. Additional shadow vehicles may be used. The trailing shadow vehicle should be on the shoulder. A second vehicle would straddle the edge line with other vehicles driving in the closed lane. If inadequate shoulder width, the trailing vehicle may drive partially in the lane.

5. A PCMS may be placed at the beginning of the section of road to be worked to warn traffic of the obstruction ahead. The sign shall state the type of work on panel one and NEXT X MILES on panel two. The distance between the work and the PCMS should be limited to five miles or less.

For Mobile Operations NOT including striping operations:

6. When the work vehicle occupies an interior lane (not the far right or far left), Shadow Vehicle 2 should drive the right shoulder (where width is available) with a sign indicating that work is taking place in the interior lane.
Use for line marking operations on a one-way, multi-lane road or freeway.

1. Use truck-mounted flashing warning lights and appropriate signs on all work and shadow vehicles.

2. Maintain at least a ten foot lane in the adjacent travel lanes.

3. When striping the center lane of a three lane or more highway, advance warning must be placed on the right shoulder.

4. A trailing vehicle may shadow the work array on the right shoulder at a distance of up to ½ mile in advance, as a warning. This vehicle may be the service truck for the paint machine. A vehicle with a truck-mounted PCMS is preferable for warning traffic in this situation. If a PCMS is not available, a ROAD WORK sign should be used. Do not use an arrow display in this situation.

5. The vehicle array and spacing are important factors in establishing a clean marking. Maintain spacing between vehicles to allow enough time for the marking material to set up adequately without smearing. However, the spacing should not encourage traffic to travel in the space between work vehicles. This may be the deciding factor in how many vehicles to use.

6. Use of TMAs on freeways is required. On other roads with a posted speed of 45 mph or more, use of at least one TMA is recommended. If used, the TMA should be on the first vehicle exposed to traffic in any part of the travel lane. In this case, a hazard assessment conducted by the supervisor will determine which vehicle should be equipped with the TMA.

7. A PCMS may be placed at the beginning of the section of road to be worked to warn traffic of the obstruction ahead. The PCMS should identify the type of work on the first panel and “NEXT X MILES” on the second panel.

8. The distance between the work and the PCMS should be limited to five miles or less.
Rolling Slowdown

A rolling slowdown provides short road closures for such activities as cleaning debris from the road, pushing disabled vehicles to the shoulder or pulling power lines across the road. Although rolling slowdowns are typically done on freeways, they may be used on other limited access roads as well. The diagram shows the standard configuration for performing a rolling slowdown.

1. The slowdown should be scheduled during off-peak traffic periods except in emergencies. Inform all local enforcement.

2. Use truck-mounted flashing lights on all work and shadow vehicles.

3. The slowdown should be planned to maintain at least 15 mph. If the work is progressing more slowly than planned, the traffic speeds can be reduced as needed. The queue should never stop completely.

4. Advance warning is required at least ½ mile before the start of the slowdown. Changeable messages signs, either portable or permanent, are required at least as the initial sign.
   a. A typical message sequence would be SLOW TRAFFIC AHEAD / ALL LANES.
   b. The slowdown may be announced in advance on changeable message signs. Consider public service announcements when there is primarily local traffic.
   c. Start the sign displays when the blockade vehicles are ready to enter the road and continue until the traffic speeds are close to normal.

5. Advance signing shall be placed at the approach to each entry ramp except when not practical for emergency operations.

6. All ramps and entrances to the road between the moving blockade and the work space shall be temporarily closed.

7. One blockade (slowdown) vehicle per lane should be used. Each vehicle shall have an arrow panel in caution mode with DO NOT PASS sign or a truck-mounted PCMS (DO NOT PASS / ROLLING SLOWDOWN).

8. The slowdown proceeds as follows:
   a. The chase vehicle follows the last free moving vehicles and communicates when it is safe to begin work.
   b. Traffic is held at every entrance until the rolling slowdown passes.
   c. The blockade vehicles notify flaggers when to release traffic.

9. Good communication is essential among all traffic control vehicles, flaggers, chaser vehicle and the job site. Assign a competent person at the job site to keep in contact with the blockade vehicles and work crew for adjustments.
5.2 – SHOULDER WORK

### Short Duration Road Work

Diagram 200 covers activity in the roadway of 15 minutes or less with vehicles parked on the shoulder. Typical work includes debris removal, tagging of survey markers, or marking utility lines. Work in the roadway coincides with gaps in the traffic so flow is not impeded.

1. Do not use this diagram if traffic must be controlled to gain safe access to the work space due to conditions such as high travel speeds or traffic volumes. Use the appropriate lane closure or mobile work zone layout.

2. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, truck mounted arrow boards or PCMS in caution mode may be used.

3. The work vehicles should be parked as far off the travel lanes as practical.

4. If a ten-foot minimum travel lane can not be maintained or when opposing direction of traffic can not safely pass, use the appropriate lane closure diagrams such as Diagrams 310 through 350.

5. The initial warning sign should be used if the sight distance is less than 750 feet and traffic volumes are over 400 ADT.

6. A spotter may be used to warn workers of approaching traffic. This is especially appropriate when sight distances are limited or speeds are high. See the Spotter Guidelines section for additional information.

---

**Diagram 200**

- 3 or more cones may be placed behind vehicle for added visibility
- Vehicle mounted (Optional)
- Initial Warning Sign
- 1 mile maximum
- Optional - See Note 5
Work on Shoulder

Diagram 210 covers stationary work with work or parked equipment on the shoulder. This diagram does not cover work on a freeway shoulder. See Diagram No. 710 for Freeway Shoulder work.

1. **Vehicles should be parked as far off the roadway as practical.**
2. **Use truck-mounted flashing warning lights on all work vehicles.** For added visibility, truck mounted arrow boards or PCMS in caution mode may be used.
3. **Arrow panels in caution mode are recommended for work on roads with posted speeds of 45 mph or greater and high traffic volumes, greater than 2000 average daily traffic (ADT).**
4. **Requirements for signing and devices are shown in Table 4-2, below.**

### Device and Signage Guidelines – Table 4-2

<table>
<thead>
<tr>
<th>Proximity to Edge of Travelled Way</th>
<th>More than 15 feet or behind Barrier or Guardrail</th>
<th>Less Than 15 Feet</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Work in Place More than 1 Hour</strong></td>
<td>Advance warning signs and devices are optional</td>
<td>One advance warning sign is required and two signs are recommended. Cone taper is required. Cones along the edge of traveled way are optional.</td>
</tr>
<tr>
<td><strong>Work in Place Less Than 1 Hour</strong></td>
<td>Advance warning signs and devices are optional</td>
<td></td>
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</tbody>
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### SIGN SPACING and BUFFER LENGTHS

<table>
<thead>
<tr>
<th>Posted Speed</th>
<th>Spacing Between Signs</th>
<th>“Buffer” Space</th>
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</table>

**Use as appropriate - see Table 4-2**
5.3 – TWO-LANE, TWO-WAY ROADS

Shoulder Work w/ Minor Road Encroachment  Diag. 300

Use this detail for non-freeway work which extends into a travel lane and maintains a minimum 10 foot travel lane. If a minimum 10 foot travel lane can not be maintained, or when traffic can not safely pass by in both lanes simultaneously, use the appropriate lane closure diagrams – For example, Diagram 310 through 350.

A lane closure may be appropriate for conditions such as high traffic volumes, high speeds, and inadequate approach sight distance to the work space, or heavy equipment adjacent to the travel lane.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. Cones shall be placed along the entire length of the work space. If a protection vehicle is used and work is in place one hour or less, the taper and tangent devices may be omitted.

3. If the speed is 45 mph or higher, volumes exceed 2000 ADT, or there is limited sight distance, consider placing cones or tubular markers on centerline.

4. An arrow board in caution mode or truck-mounted PCMS with SHOULDER WORK or other appropriate message may be used for higher visibility.

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<th>POSTED SPEED</th>
<th>SPACING BETWEEN SIGNS</th>
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Two–Lane Traffic Diversion Using Shoulder  Diagram 310

Diagram 310 covers shifting traffic lanes on a two-lane, two-way roadway around the work site with one lane partially or fully on the shoulder.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. All travel lanes should have a minimum 10 foot lane width.

3. Shoulder shall be adequate in width and surfacing to carry traffic.

4. Two advance warning signs are required.

5. Place cones as shown. Cones along the far edge of travel lane, farthest from the work space, are optional and may be added to clearly mark the travel path.
Stationary Lane Closure with Flagging  

Diagram 320 covers total closure of one lane of a two-lane, two-way roadway. See the detail inset for the layout if using a single flagger to control both directions of traffic on low volume roads (less than 400 ADT) with good sight distance as discussed below.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. Flaggers at each approach are required if any of the following conditions exist:
   a. Night Operations
   b. Work space is over 200 feet in length
   c. Sight distance is less than 750 feet from each approach through the lane closure
   d. Traffic volumes are greater than 400 ADT

3. The length between the Flagger Ahead signs shall not exceed one mile. Use Diagram 340 – Lane Closure with Pilot Car if exceeding one mile.

4. Cones should be used to outline the work space when curves or other roadway alignments prevent clear direction for the motorists to pass the work space safely.

5. Cones along the work space are recommended when posted speeds are 45 mph or greater, when working under heavy traffic or when travel lanes are narrower than 11 feet.

6. Extended queue signing (see Diagram 4-4) should be used when traffic queues extend beyond the initial advance warning sign.

7. When flagging near an intersection, the Flagger Ahead (CW23-2) sign should be visible to traffic entering from any side road. Additional advance warning and Flagger Ahead symbol signs may be placed on the side road(s).

8. Sign set-up and flagger placement shown may be used for intermittent full road closures of 20 minutes or less.

9. The ONE LANE ROAD AHEAD (W20-4) sign is optional and should be considered on high volume or high speed roads, or when extended queues are expected.
Diagram 325 covers work activities that move along the road intermittently and involve frequent short stops.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. Flaggers shall be stationed for the best visibility for the situation and within sight distance of the active work space except at curves or crests on the road.

3. When the Flagger is more than 1000 feet from the FLAGGER NEXT MILE (CW20-7b) sign, intermittent cones shall be placed on the shoulder, as shown.

4. Flaggers are required at each end of the work space if any of the following conditions exist:
   a. Night operations, or
   b. Work space is over 200 feet in length or,
   c. Sight distance is less than 750 feet from each approach through the lane closure, or
   d. Traffic volumes are greater than 400 ADT.

5. The length between Flagger Ahead signs shall not exceed one mile in length.

6. Extended Traffic Queue signing (as shown on Diagram 4-4) should be used when the line of vehicles (queue) stopped at the beginning of a work zone extend beyond the ROAD WORK AHEAD signs.

7. When flagging near an intersection, the Flagger Ahead sign should be visible to traffic entering from any side road. Additional advance warning and Flagger Ahead signs may be placed on the side road(s).

8. The ONE LANE ROAD AHEAD (W20-4) sign is optional and should be considered on high volume or high speed roads, or when extended queues may be expected.
Lane Closure with Portable Traffic Signals  Diagram 330

Use this detail for a lane closure on a two-lane, two-way road using portable traffic signals. The distance between STOP bars should be less than 1,000 feet. Traffic volumes should be less than 3500 ADT.

Place one dual-head unit each direction with the overhead signal head between the center of the approach lane and centerline, and the pole mounted signal head on the shoulder.

1. Provide line of sight at all times between stop bars.
2. The signal timing parameters on which the signal timing will be based shall be provided by the traffic engineering staff of the road jurisdiction. The parameters shall not be changed without approval. The red light time shall allow sufficient time for all vehicles to clear the work space completely before opposing traffic is released. Consider bicycle or pedestrian traffic when relevant.
3. Place enough warning signs to provide adequate warning for traffic approaching the end of the traffic queue. It may be necessary to add a second set of signs or adjust the placement during the day. There shall be a Signal Ahead warning sign at distance A from the stop bar.
4. A temporary stop bar is required for work that will be in place for more than one hour.
5. The closest edge of the signal head on the pole and/or the trailer shall be at least two feet back from the edge of travel lane
6. The bottom of the pole-mounted signal head shall be eight to 19 feet above the road surface or sidewalk. The bottom of the overhead signal head shall be 17 to 19 feet above the road surface.
7. Direct each head for maximum visibility of the lens to vehicles approaching at 550 feet in rural areas to a minimum of 200 feet on low speed urban streets.
8. On state highways, approval from the State Traffic Engineer is required before the required permit is issued for portable traffic control signals. Also for state highways, equipment shall be listed on the ODOT Qualified Products List (QPL). On local roads, check with local jurisdictions for signal approval and approved equipment lists.
Lane Closure with Pilot Car  Diagram 340

Use this detail when closing a long section of one lane on a two-lane, two-way road and using a pilot car to guide traffic through the closure past the work space.

1. Consider using a pilot car when approaching traffic cannot see from one flagger station to the other; or, conducting work at night.

2. A pilot car operation should be limited to 3-5 miles, depending on volume and roadway geometry.

3. Operation of the pilot car shall be coordinated with flagging operations at each end of the one lane section.

4. Radios or other reliable communications shall be used between flaggers, the pilot car and the work superintendent, or designated worker, at all times.

5. Side roads and accesses should be controlled with flaggers. Consider using WAIT FOR PILOT CAR (CR4-20) signs instead of flaggers when ADT is less than 100 vehicles per day and:
   a. Side road is a dead end residential or local street; or,
   b. Side road is not an access to a business or public facility (e.g. parks, hatchery, fire or ranger station)

For residential driveways, residents can be individually contacted and arrangements made so that flaggers are not needed.

5. Mount the PILOT CAR FOLLOW ME (G20-4) sign in a conspicuous location on the rear of the pilot car. A truck mounted PCMS may be substituted for the PILOT CAR FOLLOW ME sign.

6. The last vehicle in the pilot car queue can be identified by communication between flaggers. Alternately, the last vehicle may be identified by handing off a flag between the driver and flaggers.

7. No vehicles should be allowed to pass the pilot car.

8. Cones along the work space are optional.

9. The ONE LANE ROAD AHEAD (W20-4) sign is optional and should be considered on high volume or high speed roads, or when extended queues are expected.

10. Oiling and chip sealing operations:
   a. When traffic is allowed on loose gravel, the following signs, or an equivalent, should be used:
      • ROAD WORK 30 MPH (use appropriate speed for conditions)
      • LOOSE GRAVEL 30 MPH.
   b. Signs should remain in place until the majority of the loose rock is removed.
   c. The sign sequence should be repeated every ½ to 1 mile throughout in both directions.

SIGN SPACING and BUFFER LENGTHS

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<th>Speed</th>
<th>Spacing Between Signs</th>
<th>&quot;Buffer&quot; Space</th>
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</tbody>
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83
Self-Regulating Lane Closure  

Diagram 350

Use this detail for closures of one lane of a low-speed, two-lane, two-way road.

1. Use this diagram only if all of the following are true:
   a. Work space is less than 200 feet.
   b. The posted speed is 40 mph or less (unless not posted and speed governed by basic rule).
   c. Average Daily Traffic (ADT) is less than 400.
   d. Sight distance (in feet) is more than 750 at each end.

2. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow panel or PCMS in caution mode may be used.

3. A Lane Ends (Right) (W4-2R) symbol sign, or RIGHT LANE ENDS (W9-1R) sign, may be placed inside the cone taper for more emphasis.
Work in Center of Low-Speed Road  

Diagram 360

Use Diagram 360 only on two-lane, two-way roads with a posted speed of 40 mph or less (unless not posted and speed governed by basic rule); and, when there is sufficient lane and shoulder width to allow a minimum of 10 feet on each side of the work space.

1. When work vehicle(s) are in the work space, use truck-mounted flashing lights on all vehicles. Allow a sufficient distance between the vehicle and work activity for safe run out if the vehicle is struck.

2. Cones and signs shown are required.

3. A strobe or flashing warning light mounted on a Type II barricade may be used just inside each end of the closed section.

4. The Keep Right (R4-7) symbol sign may be mounted on a portable sign support or a barricade (if the sign-barricade combination has passed NCHRP 350 or MASH crash testing criteria).
Work with In-Street Running Transit Tracks  Diagram 370

Use Diagram 370 where work is within or adjacent to two-way streets which include in-street running transit rail tracks. The rail or transit “right of way” (the width needed and path used by the rail or transit vehicle) may occupy and share one traffic lane of the roadway.

1. Do not block transit right of way or impede train traffic with temporary signs, barricades or channelization devices.

2. Traffic control plans shall be approved by the railroad or transit authority. Review of traffic control plans may define additional requirements than those outlined in Fig 003

3. Workers and flaggers shall be trained and authorized in track access procedures or worker protection safety prior to work in or adjacent to the Right of way and grade crossings by the railroad or transit authority

4. (Add definition of Right of Way to this section)

5. Emergency Traffic control for work zones that are outside the right of way may require vehicles to enter the right of way. The railroad or transit authority shall be notified of such work zones.

6. Railroad signals and signs shall not be covered or deactivated without permission from the railroad or transit authority.

7. The grade of side roads approaching a crossing may block sight distance. Use additional advance warning signing and spacing, as needed.
5.4 – TWO-WAY ROADS WITH PASSING LANES

Work in the Single-Lane Direction

Diagram 400 shows work in the single lane direction of a three-lane, two-way road with two travel lanes in one direction and a single travel lane in the opposing direction.

Use the diagram to close the single travel lane and maintain a travel lane for each direction.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. On the single lane approach, cover any passing lane signs such as YIELD CENTER LANE TO UPHILL TRAFFIC.

3. On the single lane approach, extending the cones across the shoulder in a shoulder taper (L/3) is recommended.

4. On the two lane approach, the use of 3 to 6 cones on centerline in advance of the taper is recommended.

5. An advance PCMS may be used, when closing a passing lane.

6. If there is less than 1000 feet of passing lane remaining beyond the lane closure, the passing lane should be closed to the end.

7. If the work space is less than ½ mile from the beginning of the passing lane:
   a. The passing lane should be closed from the beginning.
   b. For details see Left Lane Closed from Beginning Option
   c. Cover the permanent advance passing lane signs. These can include PASSING LANE 1 MILE, a Lane Transition sign and KEEP RIGHT EXCEPT TO PASS.
Work in the Two-Lane Direction

Diagram 410 shows work in the two-lane direction of a three-lane, two-way road with two travel lanes (e.g. a passing lane) in one direction and a single travel lane in the opposite direction. Use this diagram to close one lane of the two-lane section, maintaining one open lane in each direction.

Refer to Diagram 500 for right lane closure information when the work is greater than 1/2 mile from the beginning of the passing lane.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. For a middle lane closure, 3 to 6 cones on centerline in advance of the closed area in the single lane direction may be used especially at speeds of 45 mph or greater.

3. For a right lane closure, cones may be placed on the yellow center line if lanes are narrow, sight distances are limited, or the extra separation is needed for other conditions.
   a. The PASSING LANE CLOSED AHEAD (CW23-6) and DO NOT PASS signs are optional.

4. On the single lane approach, cover any passing lane signs such as, YIELD CENTER LANE TO UPHILL TRAFFIC (OR4-11).

5. An advance PCMS is recommended and should be considered when closing a passing lane.

6. If there is less than 1000 feet of passing lane remaining beyond the lane closure, the passing lane should be closed to the end.

7. If the work space is less than ½ mile from the beginning of the passing lane:
   a. The passing lane should be closed from the beginning.
   b. For left lane closure details, see Diagram 400.
   c. Cover the permanent advance passing lane signs. Signs may include PASSING LANE 1 MILE (OR4-10), the Lane Transition sign and KEEP RIGHT EXCEPT TO PASS (OR4-3) sign.
**Work in a Continuous Left Turn Lane**

**Diagram 420**

Diagram 420 shows work in the continuous two-way left turn lane of a two-way road with three or more lanes.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. For operations of more than one hour, cones and signs are required as shown. Protection vehicles are optional.

3. For operations between 15 minutes and one hour, including work that will relocate intermittently, cones are required and signs may be replaced by protection vehicles with flashing lights.

4. For operations of 15 minutes or less, signs and cones may be replaced by one or more protection vehicles with flashing lights.

5. When only one protection vehicle is used, the use of a spotter(s) is recommended to warn workers of approaching traffic.
Diversion into a Continuous Left Turn Lane  Diagram 430

Diagram 430 shows work in the travel lane(s) next to a continuous two-way left turn lane with one direction of traffic diverted into the continuous two-way left turn lane.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. When two or more travel lanes are reduced to a single lane before the diversion, each lane shall be closed separately. Layout traffic control according to Standard Drawing TM 852 for 5-lane sections.

3. A shifting taper (L/2) may be added in the diverted traffic direction across the continuous two-way left turn lane (as shown). This option is recommended when the speed is 45 mph or greater.
5.5 – MULTI-LANE ROADS

Right Lane Closure, Multi-Lane Non-Freeway  

Diagram 500 covers work which closes the right lane of a multi-lane non-freeway road.

If closing more than one lane on a multi-lane road, provide a minimum tangent distance of $2L$ between the end of the first lane closure taper and the beginning of the second lane closure taper.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. When the posted speed is 40 mph or less, the RIGHT LANE CLOSED AHEAD signs may be omitted.

3. Placement of signs in a non-traversable median or other median that is not a two-way left turn lane is required for lane closures any time there is room for a truck to be parked on the left, out of the travel lane. When there is no room for a truck to be parked on the left an additional RIGHT LANE CLOSED AHEAD sign should be placed on the right side and placement of signs in the median is optional.

4. If flagging is needed for work vehicle ingress/egress, use Flagger Layout Detail (see Inset).
Diagram 510 covers work which will block the left lane(s) of a multi-lane non-freeway road.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. If the adjacent lane in the opposing direction is not closed, cone off the work space placing the cones in the median or along the centerline if there is one.

3. Placement of signs in a non traversable median or other median that is not a two-way left turn lane is required for lane closures any time there is room for a truck to be parked on the left, out of the travel lane. When there is no room for a truck to be parked on the left an additional LEFT LANE CLOSED AHEAD sign should be placed on the right side and placement of signs in the median is optional.

4. When the posted speed is 40 mph or less, the LEFT LANE CLOSED AHEAD signs may be omitted.

5. Cones may be placed as shown on centerline in advance of the work to better gain the attention of motorists.

6. Work vehicle(s) with or without a TMA may be used to protect the workers and work space.
5.6 – INTERSECTION OPERATIONS

Lane Closure – Near Side of Intersection  Diagram 600

Diagram 600 covers closure of an intersection approach lane. Work vehicles may or may not be in the work space.

Movement of traffic through the intersection is regulated by existing traffic control only.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. For speeds 40 mph or less and for work in place less than 15 minutes, a truck mounted arrow panel or PCMS in arrow mode may be used in place of signs shown on the shoulder.

3. For speeds over 40 mph and for work in place more than 15 minutes, a 36” (min.) LANE REDUCTION or LANE CLOSED sign is required inside the merging taper or mounted on the work vehicle. The sign may be displayed using a truck-mounted PCMS.

4. Prohibiting left turns will require additional advance warning and regulatory signs. Check with the road jurisdiction before placing regulatory “Left Turn Prohibition” (R3-2) symbol signs.

5. The lane closure merging taper shown is required for all speeds and work durations.

6. Where space allows, install advance warning signs in the median on multi-lane roads, especially for left lane closures.

7. An “Arrow” symbol sign may be installed on a Type II barricade inside the closure taper.

8. When closing an interior lane of a three or more-lane facility, the closure taper shall direct traffic into only one of the adjacent lanes, but not both.

**SIGN SPACING and BUFFER LENGTHS**

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Diagram 605 covers work which closes an exclusive left turn refuge. When working in a left turn refuge, close the entire refuge.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. For speeds 40 mph or less and for work in place less than 15 minutes, a truck-mounted arrow panel or PCMS in arrow mode may be used in place of signing shown on the shoulder. Turn lane closure taper is required, as shown.

3. For speeds over 40 mph and for work in place more than 15 minutes, a 36” (min.) LEFT TURN LANE CLOSED (CW23-13) sign is required inside the cone taper or mounted on the work vehicle. The sign may be displayed using a truck-mounted PCMS.

4. Left turn movements can be made from the left-most through-lane unless regulatory signs prohibit turns from that lane. Check with the road jurisdiction before placing regulatory “Left Turn Prohibition” (R3-2) symbol signs.

5. The left turn lane closure merging taper shown is required for all speeds and work durations.

6. If median is not a continuous, two-way, left turn lane and there is adequate space available, place an additional advance warning sign in the median.
Lane Closure – Far Side of Intersection Diagram 610

Diagram 610 covers work within an area immediately downstream of an intersection. Work vehicles may or may not be in the work space. Movement of traffic through the intersection is regulated by existing traffic control only.

1. When left turns can be prohibited use the No Left Turn Option (see inset).

2. If left turns can not be prohibited, a left turn lane may be set up after the lane closure by leaving an opening long enough for vehicles to enter. There should be a minimum of 75 feet of storage beyond the opening in the left turn lane. Adjust the length of the lane closure to accommodate the left turn lane.

3. If providing a left turn lane, place black-on-white, rectangular, LEFT LANE MUST TURN LEFT (R3-7L) signs on the right shoulder and inside the closed lane in advance of the left turn opening and in place of the Left Turn Prohibition (R3-2) sign(s).

4. When closing an interior lane of a three or more-lane facility, the merging taper shall direct traffic into only one of the adjacent lanes, but not both.
Diagram 620 covers work within an intersection when normal traffic control must be interrupted. Work vehicles may or may not be in the work space.

1. During flagging, traffic signals shall be turned off. Contact the road jurisdiction for approval and assistance (see Chapter 2).

2. For multi-lane facilities, traffic approaching the intersection shall be reduced to a single lane on each approval and approach. See Chapter 3 for information on flagging through intersections.

3. There should be one flagger for each approach. One flagger may control two adjacent approaches if sight distance, low volumes on side roads, and flagger position allows for safe operation and clear direction to motorists. For low traffic volume intersections (fewer than 400 entering vehicles per day), one flagger may be used.

4. The ONE LANE ROAD AHEAD sign is optional and should be considered on high volume or high speed roads, or when extended queues may be expected.
Work in the Center of an Intersection  

Diagram 630 covers work within an intersection of two-way streets. Movement of traffic through the intersection is regulated by existing traffic control only.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. For multi-lane approaches, merge traffic into one lane in advance of the intersection.

3. For high speed or high traffic volume operations, consider using flaggers to control traffic.

4. When the posted speed is 40 mph or less and work is in place for less than 15 minutes, cones and signs are not required.
Work in a Roundabout

Diagram 640 covers an example of work within a roundabout. The diagram shows closure of a portion of the roundabout with flagging control of alternating one-way traffic.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. If any of the road approaches can not access the intersection due to the work space, a detour may be required. Road closure approval and the detour route should be provided by the road jurisdiction. For short closures of 20 minutes or less, traffic may be held in place.

3. For work within the roundabout island, initial advance warning signs are required on each approach leg. If the work and all work vehicles are off of the travel lanes and island apron, a single sign per approach is all that is required.

4. If the center island apron will be impacted by the work or equipment, treat it as a shoulder closure for the length of work. But consider diverting truck traffic due to large vehicle off-tracking.

5. For multi-lane roundabouts, if work can be done without closing both travel lanes, flaggers may not be needed. Appropriate signs for the lane closure at each entry are required.

6. Cones may not be needed along the splitter islands on the approaches if these are raised islands. In such cases, the flagger may have to move far enough ahead on the approach of the splitter island so that traffic can maneuver into the roundabout.

7. If work occurs in an approach leg, a minimum of two flaggers shall be used to control traffic. High approach volumes may require additional flaggers for the remaining legs. The ROAD WORK AHEAD, BE PREPARED TO STOP and Flagger Symbol signs are required in advance of each leg as shown.

8. If a travel lane width of at least ten feet can be maintained for shoulder work on an approach lane, the lane can remain open to traffic. Close the work space with a shoulder taper and tangent cones. An initial advance sign and a SHOULDER (SIDEWALK) CLOSED sign are required unless the work will take less than 15 minutes.

9. In multi-lane roundabouts, merge traffic into one through lane prior to work.

10. See Diagram 640B – Roundabout Detour Alternative – for details needed if using a detour route in lieu of flagging.
Roundabout Detour Alternative  

Diagram 640B

NOTE: Roundabouts pose unique problems. The traffic control and flagger communications need to be adapted to accommodate each situation.

5.7 – FREEWAY WORK

Freeways are defined by separation of traffic directions, high speed road design and controlled accesses. Freeways have only separated grade interchanges with exit and entrance ramps which are considered part of the freeway.

The high speeds and normally uninterrupted flow on freeways increases the risks for workers and road users. More visibility, better protection and earlier advance warning are needed for freeway work spaces than on other roads.

Some highways may have sections of road with some but not all of the characteristics of freeways (high speeds, grade separated interchanges, access control, or separation of traffic directions). For such roads Section 500 (Work on Multi-lane Roads) may be the appropriate source for temporary traffic control; however, depending on the type of work and the discretion of the responsible person, the freeway concepts (Section 700) may be applied.

Many freeway interchanges have restricted merge designs. Engineered traffic control plans should be prepared for work at freeway entrances, especially when merge distances are short or there are restricted sight distances. The traffic control plans should be updated if the interchange is reconstructed or the freeway is changed.
Freeway Mobile Operations

Diagram 700 covers mobile operations occupying one lane or the shoulder of a freeway. See Diagram 140 for line marking on freeways.

1. Use truck-mounted flashing warning lights on all work and shadow vehicles.
2. Moving operations that take place on the shoulder (i.e. brooming and spraying) where there is no encroachment and the operation does not stop, one shadow vehicle with an advance warning sign is required. An additional sign or PCMS are recommended if sight distance of 1000 feet cannot be maintained.
3. Two shadow vehicles are required (three recommended) when work is in the travel lane. All shadow vehicles shall be equipped with an arrow board or PCMS. Any signs placed on the vehicle shall not obscure the arrow board or PCMS.
4. Each shadow vehicle should vary the trailing distance from the next shadow or work vehicle to provide adequate sight distance for traffic approaching from the rear.
5. Spacing between work vehicles and shadow vehicles should be controlled to deter road users from driving in between.
6. A truck-mounted attenuator (TMA) is required on the first vehicle exposed to approaching traffic in any part of a travel lane.
7. Shadow Vehicle 1 stays in the closed lane and covers the Work Vehicle. Shadow Vehicle 1 displays a truck-mounted SLOW MOVING VEHICLE or other appropriate sign so the full message can be read by approaching traffic.
8. Shadow Vehicle 2 displays a truck-mounted sign such as, “LANE CLOSED AHEAD” or other appropriate message so the full message can be read by approaching traffic.
9. Shadow Vehicle 3, when used, displays a truck-mounted sign such as, “LEFT (RIGHT) LANE CLOSED AHEAD” or other appropriate message so the full message can be read by oncoming traffic. When adequate shoulder width is not available, Shadow Vehicle 3 should stay as far onto the shoulder as practical and not protrude into traffic any further than necessary.
10. A truck or trailer-mounted PCMS or advanced warning sign placed at the start of the work section is optional. Panel one of the PCMS should give warning of the type of work with, “NEXT X MILES” on panel two.
11. Signs and PCMS should be moved during the day to keep them within five miles of the work.

For Striping Operations:

1. When striping the center lane of a three-lane (or more) roadway, place advance warning signage on the right shoulder.
2. The vehicle array and spacing are important factors in establishing a clean marking. Maintain spacing between vehicles to allow enough time for the marking material to set up adequately without smearing. However, the spacing should not encourage traffic to travel in the space between work vehicles. This may be the deciding factor in how many vehicles to use.
Diagram 710 covers stationary work with work operations and/or parked equipment on the shoulder and not encroaching on the travel lanes.

1. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.

2. For work that is in place less than 1 hour and within 15 feet of the travel lane if more than 1000 feet of stopping sight distance is maintained, no signs or devices are needed.

3. The shoulder should be closed as shown with cones and a minimum of two signs for work lasting longer than 1 hour and if the work is within 15 feet of the travel way.

4. If work is in the median, signs shall be on the left.

5. For work that moves frequently, advance warning signing may be placed to cover a distance that includes all work locations for a maximum 5 miles.
Freeway Lane Closures

Diagram 720 covers lane closures on a freeway. It is recommended that lane closures only be in place during off peak hours. The traffic control should be placed during the lowest traffic volume period available.

1. A minimum of three advance warning signs is required.
2. Use truck-mounted flashing warning lights on all work vehicles. For added visibility, a truck-mounted arrow board or PCMS in caution mode may be used.
3. An arrow panel or PCMS in arrow mode is required for each lane closure. Only one arrow panel per lane closure is allowed.
4. Placement of signs in a median is required for left lane closures or any time there is room for a truck to be parked on the left out of the travel lane.
5. When closing a right lane and there is not room to park a truck on the left out of the travel lane, install an additional RIGHT LANE CLOSED AHEAD sign 1500 feet in advance of or following the other RIGHT LANE CLOSED AHEAD sign.

An alternative to the additional advance warning sign is to install a PCMS as described in Note 6, below.

6. A PCMS located at least 1/2 mile before the initial advance warning sign is recommended. The PCMS should give the closed lane information (RIGHT, LEFT, LANE or 2 LANES) and the distance ahead of the closure.
7. When an interior lane must be closed, close the adjacent lanes from the shoulder toward the work space. Start from the closest shoulder to minimize the number of closed lanes. When closing lanes from the median side extra attention should be given to advance warning and good sight exposure for the transition areas.
8. The length of lane closures should be adjusted and sign spacing may be lengthened to provide for safe transition movements in unusual situations such as crest or horizontal curves.
9. A downstream taper may be used at the end of the lane closure(s) to transition traffic back to normal lane use.
10. If traffic backs up beyond the initial advance warning signs, place additional appropriate advance warning signs.
Work Near an Exit Ramp

Diagram 730 covers work that affects the approach to an exit ramp. The drawing shows work in the gore area. Similar traffic control would be placed for work near the entry area and shoulder. Traffic control should make the exit path clear to approaching motorists.

1. Use enough cones, barricades or tubular markers to provide a clear, smooth exit for motorists.

2. A white-on-green EXIT/arrow sign is required if the exit point is moved or re-shaped and the permanent sign is obscured or directs traffic inappropriately. Cover or remove inappropriate permanent EXIT/arrow signs.

3. A black-on-orange EXIT OPEN sign with an arrow or a PCMS, trailer or truck-mounted, may be used to indicate the point of exit in advance.

4. For multi-lane exits, keep exiting vehicles to one lane until past the work space.

5. Park equipment and vehicles inside the coned off area.

6. When closing a right lane and there is not room to park a truck on the left out of the travel lane, install an additional RIGHT LANE CLOSED AHEAD sign 1500 feet in advance of or following the other RIGHT LANE CLOSED AHEAD sign. An alternative to the additional advance warning sign is to install a PCMS as described in Note 7, below.

7. A PCMS located at least 1/2 mile before the initial advance warning sign is recommended. The PCMS should give the closed lane information (RIGHT, LANE or 2 LANES) and the distance ahead of the closure.
Diagram 740 covers work that encroaches on the travel lane of an exit ramp.

1. Maintain a minimum 14 foot width for traffic. Truck off-tracking should be considered.
2. Use enough cones, drums or tubular markers to provide a clear, smooth exit for motorists.
3. Place SHOULDER CLOSED signs, as needed.
4. For multi-lane exits, merge exiting vehicles into one lane until past the work space.
5. Use Table 2-3 and the posted speed on mainline to determine the appropriate value for “L”.

Protection Vehicle w/ TMA (both Optional)
See Chapter 3

Buffer space needs to be in advance of the work space and work vehicles.

Maximum Distance 1 mile

PMS (Optional)
Exit Ramp Closure  
Diagram 750

Diagram 750 covers full closure of an exit ramp.

1. Place cones across the exit.

2. Black-on-white EXIT CLOSED or ROAD CLOSED roll-up signs shall be placed in the closed travel lane on the ramp.

3. Placement of a sign on the left shoulder is required for ramp closures any time there is room for a truck to be parked on the left, out of the travel lane. Placement of the sign on the left shoulder is optional for work lasting less than one hour. When there is no room for a truck to be parked on the left, additional advance warning signs should be placed on the right side. There should be at least 1500 feet between each advance sign sequence.

4. Use truck-mounted flashing lights on all work vehicles. For added visibility, truck mounted arrow panels or PCMS in the caution mode may be used.
Diagram 760 covers work on or near the right-hand side of a freeway entrance ramp. Traffic on the freeway is moved out of the right lane to create an adequate merge area (refer to Diagram 720, Freeway Lane Closures). Ramp traffic is carried onto the freeway in the closed lane to merge with freeway traffic beyond the work space.

1. If the freeway merge area can not be established by merging the freeway through lanes, consider closing the ramp.

2. If an exit ramp is in close proximity consider closing the ramp. Weaving maneuvers, entering and exiting traffic occupying the same lane, may require a special analysis to determine if they can be accommodated safely.

3. If closing the ramp, advance signing of the closure will be needed on the cross road in all approach directions.

4. The ramp should be restricted to one lane. Flagging may be considered when work will sometimes use the entire width of the ramp. If flagging will impact traffic beyond the ramp, work and flagger advance signs shall be placed on the appropriate approaches.

5. The mainline merging taper with the arrow panel at its starting point should be located sufficiently in advance so that the arrow panel is not confusing to drivers on the entrance ramp. The mainline traffic merging from the lane closure should have the opportunity to stabilize before encountering the merging ramp traffic.

6. Placement of signs on the left shoulder is required for lane closures any time there is room for a truck to be parked on the left, out of the travel lane. When there is no room for a truck to be parked on the left, additional advance warning signs should be placed on the right side. There should be at least 1500 feet between each advance sign sequence.

7. A PCMS located at least 1/2 mile before the initial advance warning sign is recommended. The PCMS should give the closed lane information (RIGHT, LANE or 2 LANES) and the distance ahead of the closure.

8. If the Added Lane sign is not used, cones on the skip stripe shall extend a minimum of 300 feet past the gore point.
CHAPTER 6 – INCIDENT TRAFFIC CONTROL

A traffic incident can be any emergency, natural disaster, or other unplanned event that affects or impedes the normal flow of traffic. Incident Traffic Control takes priority over planned activities.

6.1 Incident Traffic Control

Traffic incidents can be emergencies that are road-related, such as a traffic crash or fuel spill, or non-road-related, such as a wildfire or flood.

Responders may use any available devices or equipment to guide traffic through the incident area until proper equipment is available, as long as the devices themselves do not create additional hazards. As soon as practical, MUTCD-compliant devices and equipment should be used.

Incident Response temporary signing may be made using retroreflective fluorescent coral (pink) sign sheeting.

The goal of Incident Traffic Control is the safe and effective control of traffic through the incident management area.

The objectives of the incident traffic control plan are to:

- Protect responders, victims and other personnel at the site,
- Provide reasonably safe traffic flow,
- Prevent secondary traffic crashes, and
- Manage the impact to the surrounding local road system.

A traffic incident management area is the section of highway where temporary traffic control devices are placed to delineate the incident area and keep traffic away from workers and equipment. The management area extends from the initial warning device (i.e. a sign or cone) to the last temporary traffic control device or to where vehicles return to their normal travel path beyond the incident.

A staging area for arrival and placement of emergency response vehicles may be included in the incident management area. It may be inside, in advance of, or beyond the activity area. It may also include space for emergency vehicles, incident command, and/or an enforcement vehicle (See Figure 6-1).

The incident traffic control plan should use the diagrams in Chapter 5 that are appropriate for the incident.
6.2 Incident Response Needs

Incident traffic control needs are classified into three categories based on their duration. The duration includes clean-up and any road or utility repairs that may continue the impact to traffic. The assessment of the incident duration should be made as soon as possible.

The duration categories should be used as a guideline for setting up traffic control for an incident. Other factors such as traffic volumes, speeds, road geometry or complexity of the response activities can also affect the traffic control needed.

The incident response duration categories are:

- **Major Incident** – more than two hours
- **Intermediate Incident** – 30 minutes to two hours
- **Minor Incident** – under 30 minutes

If the incident is anticipated to last more than 24 hours, a site specific traffic control layout plan should be implemented by the road jurisdiction.

**Major Incidents** involve closing all or part of a road facility for more than two hours. Contact road jurisdictions whose systems are affected by the incident or may carry diverted traffic.

Temporary traffic control measures for Major Incidents may include:

- Advance warning signs
- Additional advance warning signs for extended traffic queues
- Signed detour route(s)
- Shoulder and/or lane closure devices and signing
- Channelization devices for the incident area
- Media contacts and frequent bulletins
- Flaggers and/or Uniformed Police officers, as needed

**Intermediate Incidents** affect travel lane operation from 30 minutes to two hours. Full road closures may be needed for short periods during clearance or clean-up operations.

Temporary traffic control measures for Intermediate Incidents may include:

- Advance warning signs
- Additional advance warning signs for extended traffic queues
- Signed detour route(s)
- Shoulder and/or lane closure devices and signing
- Channelization devices for the incident area
- Media contacts and frequent bulletins
- Flaggers and/or Uniformed Police officers, as needed

**Minor Incidents** disrupt traffic operations typically for less than 30 minutes. On-scene responders typically include law enforcement, emergency medical services (EMS), road and transit authorities, and towing companies. Diversion of traffic into other lanes and lane closures are often not needed or are needed only briefly. Traffic control is usually conducted by on-scene responders.

6.3 Detours

Before establishing any detour, contact all appropriate road jurisdictions whose systems are affected by the incident or that may carry diverted traffic. Some degree of traffic engineering and enforcement is needed for an effective detour.

The local road jurisdiction and enforcement jurisdiction will:

- Determine the most appropriate detour route(s),
- Install detour route signing,
- Maintain the detour route, and
- Remove all devices and signing when the detour is no longer needed.

Consideration for large trucks shall be made if they are being routed onto a local highway or street network. Large trucks may need to follow a separate detour route.

Local road authorities should work together to choose the best detour route and determine if it can support the additional traffic, including large trucks, while the detour is in effect.

6.4 Safety Apparel

It is important that all personnel exposed to traffic be highly visible and easily recognizable as a person. See Sections 1.1, 1.4, 1.514 and 1.517 of this handbook for safety apparel recommendations.
6.5 Emergency Response Example

Figure 6-1 shows an example of modifying a typical application from this handbook for temporary traffic control for emergency response activity. Note that the layout and placement of all resources for incident response is determined by the incident command.

The layout has been adapted from the MUTCD typical application for closing one direction of a two-way, multi-lane road. The added elements include an incident command post, staging area and heavy engine protection vehicle.

Figure 6-1 is not intended to be interpreted as a standard layout. Not all elements will be present, and there can be additional elements needed. For instance, the incident command post may be set up outside the incident work area, on a side road, ramp or other location that allows for best function. It can be advantageous to have more than one staging area so that incoming vehicles are positioned for easy and safe access where needed.

An additional PCMS, not shown, may be placed in advance of the work area in the opposite travel lanes.
Appendix A
Glossary of Terms

ACTIVITY AREA: The area within a work zone that contains the buffer space and work space.

ADT: Average Daily Traffic volume - average number of vehicles per day (number shown typically represents both directions of travel combined).

ADVANCE FLAGGER: An additional flagger(s), stationed in advance of the primary flagger, responsible for warning approaching traffic that traffic is slowed or stopped ahead and that they need to slow down themselves. The advance flagger is preceded by additional flagger signing – see Advance Flagger detail. The advance flagger does not stop traffic, and uses the SLOW sign paddle only to get the approaching drivers’ attention.

ADVANCE WARNING AREA: A necessity for all work zones, and may vary from a series of signs starting a mile or more in advance of the work space to a single sign or flashing lights on a vehicle.

ARROW BOARDS: Lighted sign panels conforming to the requirements of the MUTCD with a matrix of lights capable of either flashing or sequential display of directional mode arrows or chevrons or non-directional (caution) mode. These devices are also called (sequential) arrow panels.

AT GRADE CROSSING (MIXED AND CROSS TRAFFIC): Railway right-of-way (ROW) over which other traffic moving in the same direction or the cross directions may pass.

AT GRADE CROSSING (CROSS TRAFFIC ONLY): Railway right-of-way (ROW) over which no other traffic may pass, except to cross at grade-level crossings. A median strip right-of-way with grade-level crossing at intersection streets is included.

BEACON (TRUCK-MOUNTED): A yellow rotating flashing light or strobe light mounted on a vehicle.

BARRICADES: A portable device having from one to three rails with appropriate markings, used to control traffic by closing, restricting, delineating or channelizing all or a portion of the highway.

BLOCKADE VEHICLE: A traffic control vehicle used to control the speed of following traffic in a rolling slowdown. A blockade vehicle is made highly visible with high-intensity rotating, flashing, oscillating, or strobe lights, an arrow board and sign or PCMS.

BUFFER SPACE: A section of clear road between the taper and the work space which provides an extra margin of safety for both traffic and workers.

The buffer space should be kept clear of vehicles, equipment, materials and personnel to provide a clear recovery area.

CATENARY: An overhead wire conductor and support system that supplies the 750-volt direct current (DC) power to the streetcar’s current collecting pantograph.

CHASE VEHICLE: The vehicle that enters the road first in a rolling slowdown. The chase vehicle moves forward with traffic in front of the rolling blockade, positioning itself behind the last through vehicle before entering the work space. Seeing the chase vehicle go by, workers can move into the open travel lanes and begin working.

CLEAR ZONE: The unobstructed area provided beyond the edge of the travel lane(s) for the recovery of errant vehicles, including any shoulders or auxiliary lanes.

CONE SPACING: The longitudinal distances between channelization devices in a taper or the tangent sections along work spaces and buffer spaces.

CONES: A conical-shaped channelization device with a weighted base. Cones are used to temporarily redirect traffic traveling through a work zone or incident response area. Cones can be used in tapers and along tangent areas to separate traffic from a work space and guide traffic along a desired path.

DRUMS (BARRELS): Drums are lightweight, flexible, and deformable barrel-shape channelization devices used to temporarily redirect traffic traveling through a work zone or incident response area. Drums can be used in tapers and along tangent areas to separate traffic from a work space and guide traffic along a desired path.

EDGE OF TRAVELED WAY: The traveled way is the portion of the highway for the movement of vehicles not including shoulders. The edge of traveled way is often delineated by the “fog line” or edge of pavement.

EXTENDED TRAFFIC QUEUE: When the line of vehicles (queue) stopped at the beginning of a work zone extend beyond the initial ROAD WORK AHEAD sign. To prevent rear-end collisions at the end of the queue, additional advance warning signs are installed further in advance of the work zone. (see Extended Traffic Queue detail).

FLAGGER: A trained and qualified person responsible for controlling the flow of traffic through a work zone. A flagger shall be trained as outlined under Flagger Training Requirements in Section 1.5 of this handbook and shall be able to show proof of such training.

FLAGGER TAPER: A series of channelization devices (i.e. cones, tubular markers) placed at an angle to the highway at the flagger station to make the
flagger station more visible. Taper is 50 – 100 ft and consists of 4 – 6 devices.

**FOG LINE:** Pavement marking line that delineates edge of the traveled way. Also called the “edge line”.

**GRADE CROSSING:** A location where a public highway, road, street, or private roadway, including associated sidewalks and pathways, crosses one or more railroad tracks at grade.

**HIGH SPEED:** A designated (posted) speed of 45 mph or above.

**HIGH VOLUME:** An average daily traffic (ADT) volume greater than **2000 vehicles per day**.

**LOW SPEED:** A designated (posted) speed of 40 mph or below.

**LOW VOLUME:** An average daily traffic volume (ADT) of 400 vehicles per day or less.

**MAY:** Indicates an allowed (optional) alternative to a mandatory condition or action.

**MOBILE OPERATION:** Work activities where work equipment is continuously moving along the road at an average speed of 3 mph or more.

**MULTI-LANE ROAD:** A road with at least two lanes in one or both directions.

**MUTCD:** The national Manual on Uniform Traffic Control Devices published by the Federal Highway Administration and adopted as the statewide standard for traffic control devices by OAR 734-20-001 under the authority of ORS 810.200.

**PILOT CAR:** A four-wheeled vehicle no smaller than a compact pickup, identified by a 36” x 18” PILOT CAR FOLLOW ME (sign mounted on the rear and equipped with a beacon and two-way radios or other communication devices. The communication devices shall have a range suitable for the length and terrain of the project. A vehicle-mounted PCMS may be used in lieu of the 36” x 18” rigid sign.

**PORTABLE CHANGEABLE MESSAGE SIGN (PCMS):** Includes a portable message sign panel capable of displaying more than one message. They shall conform to all requirements in the MUTCD. For use on state highways, a PCMS shall be listed on the ODOT Qualified Products List. Also called PVMS (Portable Variable Message Sign).

**PORTABLE TEMPORARY SIGNAL:** A portable temporary signal is a self-contained, self-powered green-yellow-red traffic signal used for controlling traffic through a short term traffic control section. Portable signals used on state highways shall be on the ODOT Qualified Products List or Conditional Use List and have State Traffic Engineer approval.

**PROTECTION VEHICLE:** A vehicle strategically placed to protect the workers and work activity. The protection vehicle may be in a stationary work zone or be the vehicle immediately behind the work vehicle(s) in an array of mobile work vehicles. The protection vehicle is placed after the buffer space and sufficiently in advance of the work space protected to allow for run-out if hit but not so far in advance that traffic can enter the space before the work space.

**RAILWAY RIGHT OF WAY:** The horizontal and vertical space occupied by the rail system; includes track, ballast, rail systems, platforms and overhead catenary system. Horiztonal area is typically measured from curb to curb or fence line to fence line. This are may be shared by a variety of vehicles or may be an exclusive rail corridor.

**ROAD:** Every public way, state highway, county road, or city street.

**RUN-OUT:** The distance in front of a protection vehicle it is likely to move if hit. The length of the space between a protection vehicle and the work activity should be at least equal to the run-out. For TMA-equipped protection vehicles, follow the manufacturer’s recommendations in determining the proper run-out distance.

**SHADOW VEHICLE:** A trailing vehicle used as a warning and traffic control vehicle in a mobile work zone. Shadow vehicles provide both the advance warning area and any lane or shoulder closures for a mobile work zone.

**SHALL:** Indicates a mandatory condition or action.

**SHORT DURATION WORK:** Short duration work that involves short stops of up to one hour such as litter cleanup or pothole patching.

**SHOULD:** Is the recommended option or action and is the standard treatment under normal conditions.

**SHOULDER:** That portion of a road adjoining but outside of the normal travel lanes.

**SIGHT DISTANCE:** The length of unobstructed roadway ahead that is visible to the driver. Sight distance may be obstructed by the road surface (hills or dips) or some feature beyond the shoulder (trees or vegetation).

**SPEED (POSTED SPEED):** The designated (posted) speed as shown on roadside signs or, if no signs, the statutory speed set in Oregon Revised Statutes.

**SPOTTER:** A worker who takes a position near the work with a clear view of the work space and the road whose primary duty is to warn the other worker(s) of approaching traffic. A spotter is not a flagger and does not control traffic.
TAPER: A series of channelization devices (i.e. cones, tubular markers, drums) placed at an angle to the highway to guide traffic out of its normal path. Commonly used to close a highway shoulder or travel lane.

TERMINATION AREA: A short distance after the work space that allows traffic to clear the work space and return to normal operation.

TRAFFIC CONTROL DEVICE (TCD): All signs, signals, markings, and other devices used to regulate, warn, or guide traffic.

TRANSITION AREA: Where traffic is moved out of normal traffic paths and into a temporary path around the work space. It commonly contains channelization tapers used to shift or close the travel lane(s) or to close the shoulder.

TRUCK-MOUNTED ATTENUATORS (TMA): Truck-mounted attenuators (TMAs) are energy absorbing devices attached to the rear of a heavy vehicle. They are used on equipment located in advance of workers or work equipment to reduce the severity of rear-end crashes from errant vehicles. A TMA may be used on a work vehicle, protection vehicle or shadow vehicle.

TUBULAR MARKERS: Tubular markers are channelization devices that are cylindrical in shape with a weighted base.

WORK COMMENCEMENT: The start of work activity in or along the road.

WORK SPACE: That portion of the work zone which contains the work activity, equipment, materials and workers.

WORK VEHICLE: Any vehicle in the work area or work zone (mobile operations) conducting work. Examples include sweepers, rollers, paver, striping truck, one-ton utility truck, and supervisor’s pickup truck.

WORK ZONE: An area identified by advance warning where road construction, repair, utility or maintenance work is being done by workers on or adjacent to a highway, regardless of whether or not workers are present. The work zone begins with the initial advance warning sign (e.g. ROAD WORK AHEAD) and ends at the END ROAD WORK sign; or the last TCD, or where traffic resumes normal operations.

APPENDIX B

These pages are provided as an example of the format for Work Zone Traffic Control Plans. They can be copied and enlarged as needed. An enlargement of 150% will result in an 8 ½ x 11 inch letter-size page.

ODOT’S
Short Term Traffic Control Plan

<table>
<thead>
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<th>Task Information</th>
<th>Date(s)</th>
<th>Time: Start:</th>
<th>Finish:</th>
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Equipment/Safety Considerations/Personnel Required

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<th>Equipment</th>
<th>Safety &amp; Roadway Considerations</th>
<th>Personnel (Names)</th>
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<tr>
<td>Belly Trucks</td>
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<tr>
<td>Water Trucks</td>
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Communication Plan

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<td>Mobile Crane</td>
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Two Lane, 2-way Road Diagram – Page # from Temporary Traffic Control Handbook (______)

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<td>Road Work Ahead</td>
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<td>End Road Work</td>
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<td>Survey Crew Ahead</td>
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<td>Variable Message Signs</td>
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<td>Road Machinery Ahead</td>
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Comments or revisions:
APPENDIX C

Check List for Work Zone Layout & Operation

Use the following check list for good practices in work zone layout and operations:

☐ Each operation requires a work zone traffic control plan.
  - Determine and note the relevant diagram(s) in the handbook.
  - Note any special or unique traffic control needs and revisions to a diagram to accommodate the work and site conditions.
  - Consult with a qualified person in your agency and/or the permitting agency for any changes not discussed in this handbook.
  - All changes shall meet the standards and guidelines of this handbook and the MUTCD.

☐ Stay out of the travel lanes as much as possible.
  - Maintain normal travel paths as much as possible while allowing for work space safety.
  - The traffic control should be designed to move traffic past the area smoothly.

☐ Do not tell drivers to break the law.
  - This means being aware of regulatory signs, pavement markings and traffic signals that will conflict with your traffic control.
  - Be sure you have road jurisdiction permission to override and cover any regulatory traffic movement signs and signals.
  - For work that is in place less than an hour, emphasize your work activity by using a combination of highly visible signs, flashing/rotating beacons or light bar, arrow board or truck-mounted PCMS.

☐ Do not let traffic stop on or across the tracks or between the crossing markings and the tracks at a railroad crossing.
  - Extend the work space if it is close to the tracks to include the railroad crossing inside your work zone.
  - If the work site is away from the crossing but traffic queues may reach across the tracks, provide flaggers at the railroad crossing to prevent vehicles from stopping on or too near the tracks.

☐ Always give advance warning.
Use advance warning shown in this handbook for the type of work.

Be sure that approaching drivers can see the work space in plenty of time to be able to pass by safely. Adjust the spacing of signs and tapers as necessary.

Maintain a consistent distance between warning signs. If one distance needs to be adjusted, adjust all the distances similarly.

Delineate the work space and travel paths clearly with cones, tubes, drums or barricades. Driver confusion may result in crashes.

- Chevrons, arrows, or flashers on cones may be added if needed.
- Too many devices can make curved section travel path hard.
- Drive through the work zone and then adjust if necessary.

Place signs where they will do their job properly.

- Keep at least the minimum spacing between signs from the sign spacing table.
- Keep sign spacing consistent for each approach to the work site.
- Maintain good sight distances:
  - for each sign,
  - for lane shifts and changes, and
  - for equipment and workers in the road or on the immediate shoulder. Use at least three cones placed near the work if the work is not visible from the nearest advance warning sign.
- Make sure the signs are placed in the driver’s line of sight and within the headlight beams if headlights are needed.
- Make sure signs are not blocked by parked vehicles, trees, utility poles or other roadside features. Adjust the sign spacing if necessary.

Remove signs, cones and drums as soon as they are no longer appropriate.

- Keep in place only what is needed.
- Inappropriate signs and devices can confuse drivers or lead them into your work space.

Ensure that all workers are wearing high visibility clothing appropriate for the work.

- Safety apparel shall be clean and in good condition.

- Safety apparel shall be worn and function properly so that the reflective area has 360° visibility.
- The type of clothing shall meet the minimum requirements for the work as determined by the employer and/or permit or contract.

Leave a safety clearance area or buffer.

- Maintain the buffer area clear of work vehicles, equipment, materials and activity.
- Leave as close to 5 feet or more as practical of clearance between your work space and the line of cones used to mark the edge of the travel lane.
- Allow for a leading buffer on the near traffic approach to the work space if possible. Consider closing off parking spaces if there is on-street parking.

For worker protection, you may position a work vehicle in an area closed to traffic and in front of the work.

- Leave enough buffer space to the work activity to allow for run-out if the vehicle is hit.
- Turn the vehicle wheels so that if it’s hit, the vehicle will move away from both traffic and the work activity.

Accommodate safe and convenient access for pedestrians and bicyclists including pedestrians with disabilities.

- Consider any pedestrian and cyclist needs including accessibility when setting up the traffic control for a work space.
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